Nevada K-12 Funding Methodology and History

Nevada Senate SB 11 (2011):

Committee To Study a New Method For Funding Public Schools Jan. 24, 2012

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NEVADA PLAN

"The proper objective of state financial aid to public education is to ensure each Nevada child a reasonably equal educational opportunity."

Accounts for "wide local variations in wealth and costs [among school districts]."

NRS 387.121 (1967)

NEVADA PLAN Overview

- Statewide formula-based funding for K-12
- Not markedly changed in approx. 40 years
- Does not consider weighting by grade 1-12
 - Only Pre-K/K (weighted at 60% of grade 1-12)
- No targeted formula-based funding for individual student differences
- However, student–specific state categorical funding is provided <u>outside</u> the Nevada Plan
 - Example: Adult Ed, Full-Day Kindergarten

NEVADA PLAN

Basic Support per Pupil

Statewide Basic Support of School Funding

Statewide K-12 Operating Expenses*
Less Outside Revenue**

Statewide Basic Support Funding Per Pupil

Statewide Basic Support of School Funding Divided by # Students

*Operating expenses: Base-year actual expenditures plus cost adjustment **Outside revenue: Local revenue not guaranteed by (i.e., 'outside') the Nevada Plan.

Equity Allocation Model History

- Allocates Basic Support among school districts
- Does not specifically mandate periodic review
- Created by committee (second iteration 2004):
 - District superintendents
 - State and district fiscal staff
- Phased in over five years to minimize impact of the calculation changes between the two models

Factors

- Enrollment: Current and forecast (Count Day)
- Baseline: 2004 cost ratios
- Forecasts: Outside revenue projections
- Transportation costs: 4-year average
- Groupings: By district size, density and costs
 - Large: Clark, Washoe
 - Centralized: Carson, Churchill, Douglas, Lyon
 - Rural: Elko, Humboldt, Nye, Lander, White Pine
 - Small: Lincoln, Mineral, Pershing, Storey
 - Very Small (High Cost): Esmeralda, Eureka
- Teacher allotment: By population and density

Equity Allocation ModelDistrict Per Pupil Calculation

Statewide average Basic Support, adjusted for wealth, transportation and operating costs (per pupil, by district):

Basic Support (according to Nevada Plan)

- Less Equalized transportation cost
- Times Cost ratio
- Plus Wealth factor
- Plus Transportation

Equity Allocation ModelModules Overview

Composed of 12 Modules

- Revenue
 - Modules 3 and 8
- Costs
 - Transportation
 - Module 4 and 9
 - Non-Transportation
 - Modules 4, 5 and 6
- Support and calculation modules
 - Teacher Allotment and Modules 1-2, 7 and 10-12

NEVADA PLAN Equity Allocation Per-Pupil Funding Summary

School Districts	Average Statewide Basic Support (\$ per Pupil)	Subtract: Average Statewide Transportation Costs (\$ per Pupil)	Equals: Average Statewide Basic Support, Net of Transportation (\$ per Pupil)	<u>Multiply:</u> Cost Ratio by District	Add: Transportation Costs by District (\$ per Pupil)	Add: Wealth Factor by District (\$ per Pupil)	Equals: Basic Support by District (\$ per Pupil)
Carson City				?	?	?	?
Clark				?	?	?	?
Elko	Statewide Average	Statewide Average	Statewide Average	?	?	?	?
Eureka				?	?	?	?
Mineral				?	?	?	?
Washoe				?	?	?	?
State Average	\$5,263	?	?	?	?	?	\$5,263

Revenue

- Total outside revenue (per pupil)
 - Statewide average
 - By district
- Calculate district variance from statewide average

School Districts	Outside Revenue (\$ per Pupil)	Outside Revenue Variance (\$ per Pupil)
Carson City	\$1,007	\$104
Clark	\$1,044	\$67
Elko	\$1,033	\$78
Eureka	\$16,840	(\$15,729)
Mineral	\$1,629	(\$518)
Washoe	\$1,162	(\$51)
State Average	\$1,111	

Transportation Costs

- Transportation costs are calculated:
 - By district
 - Per pupil
- Then averaged over 4 years and adjusted for growth

School Districts	Add: Transportation Costs by District (\$ per Pupil)
Carson City	\$246
Clark	\$321
Elko	\$336
Eureka	\$1,894
Mineral	\$448
Washoe	\$298
State Average	\$340

Non-Transportation Costs

- Total statewide expenses
 - Teacher salary + Operations
 - Statewide expenses (per pupil)
 - 3. Cost ratio (per pupil by district)

School Districts	Total Expense (\$ per Pupil)	Multiply: Cost Ratio by District
Carson City	\$5,966	1.1443
Clark	\$5,021	0.963
Elko	\$6,239	1.1966
Eureka	\$13,025	2.4981
Mineral	\$8,999	1.7259
Washoe	\$5,230	1.0031
State Average	\$5,214	1.000

NEVADA PLAN Equity Allocation Per-Pupil Funding Summary

School Districts	Average Statewide Basic Support (\$ per Pupil)	Subtract: Average Statewide Transportation Costs (\$ per Pupil)	Equals: Average Statewide Basic Support, Net of Transportation (\$ per Pupil)	<u>Multiply:</u> Cost Ratio by District	Add: Transportation Costs by District (\$ per Pupil)	Add: Wealth Factor by District (\$ per Pupil)	Equals: Basic Support by District (\$ per Pupil)
Carson City	\$5,263	(\$340)	\$4,923	1.1443	\$246	\$104	\$5,992
Clark	\$5,263	(\$340)	\$4,923	0.963	\$321	\$67	\$5,136
Elko	\$5,263	(\$340)	\$4,923	1.1966	\$336	\$78	\$6,314
Eureka	\$5,263	(\$340)	\$4,923	2.4981	\$1,894	(\$15,729)	\$0
Mineral	\$5,263	(\$340)	\$4,923	1.7259	\$448	(\$518)	\$8,439
Washoe	\$5,263	(\$340)	\$4,923	1.0031	\$298	(\$51)	\$5,193
State Average	\$5,263	(\$340)	\$4,923	1.000	\$340	\$1,111	\$5,263

Concluding Comments

- Equity Allocation Model driven by each district's unique cost and revenue characteristics
 - Model is far more sensitive to changes in district revenue than changes in district costs
- Does not provide weighting by individual student characteristics
 - Example: Low income, English language learners, At-Risk, etc.
 - Exception: Pre-K/K students funded 60% vs. grades 1-12

NEVADA PLAN District Funding Example

	ic Support Guarantee ool Year XXXX		Sample School District
1	Number of Pupils (Weighted Apportionment Enrollment*)		7,360
2	Multiplied by Basic support Per Pupil	\$	5,992
3	Equals Guaranteed Basic Support	\$	44,101,120
4	Plus Special Education Allocation (81 units @ \$39,768 per unit)	<u>\$</u>	3,221,208
5	Equals Total Guaranteed Support	\$	47,322,328
	LESS LOCAL RESOURCES		
6	2.6 % Local School Support (sales) Tax (LSST)	\$	(15,601,583)
	1/3 of the Proceeds from 75¢ tax rate (PSOPT)	\$	(3,630,435)
7	Equals State Responsibility	\$	28,090,310
8	Plus Other State Programs funded through DSA (i.e. Adult	\$	5,055,704
	High School Diploma Funding and Class Size Reduction)		
9	Equals Total Revenue from Distributive School Account	\$	33,146,014

	sources in Addition Basic Support	
10	2/3 of the proceeds from 75¢ property tax rate (PSOPT)	\$ 7,260,486
11	Motor Vehicle Privilege Tax	\$ 1,685,741
12	Federal Revenues (Unrestricted)	\$ 103,211
13	Miscellaneous Revenues	\$ 90,766
14	Opening fund Balance	\$ 4,937,574
15	Total Resources in Addition to Basic Support	\$14,077,778
16	Total Resources Available (total of lines 5, 8 and 15)	\$66,455,810

^{*}Pre-K/K students weighted at 0.60 grade 1-12 students