ASSEMBLY BILL NO. 418-COMMITTEE ON LEGISLATIVE OPERATIONS AND ELECTIONS

MARCH 27, 2017

Referred to Committee on Legislative Operations and Elections

SUMMARY—Revises provisions relating to elections (BDR 24-750)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and italics is new; matter between brackets for ital and ital

AN ACT relating to elections; providing that a voter may not be compelled to reveal under oath how he or she voted at any election; providing for the inspection during a contested election of certain records printed on paper of ballots voted by using a mechanical recording device; revising the method of counting ballots during a recount of an election; amending provisions specifying grounds upon which any election may be contested; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Section 1 of this bill provides that a voter may not be compelled to reveal under oath how he or she voted at any election.

123456789 Under existing law, voted ballots, rejected ballots, spoiled ballots, challenge lists, certain records printed on paper of ballots voted by using a mechanical recording device and stubs of ballots used must be deposited in the vaults of the county clerk. The voted ballots are not subject to inspection by anyone, except in cases of a contested election, and then only by the judge, body or board before whom the election is being contested or by the parties to the contest, jointly, pursuant to an order of such judge, body or board. (NRS 293.391) Section 2 of this 10 bill clarifies that records printed on paper of ballots voted by using a mechanical 11 recording device also are not subject to inspection by anyone, except in cases of a 12 13 contested election, and then only by the judge, body or board before whom the election is being contested or by the parties to the contest, jointly, pursuant to an 14 order of such judge, body or board.

15 Under existing law, if a recount of an election in a county or city that uses a 16 mechanical voting system is demanded, or if a recount of an election affecting more 17 than one county is demanded, an initial recount is done of ballots from 5 percent of 18 the total number of precincts that voted in the election, or at least three precincts





19 that voted in the election. If the initial recount shows a discrepancy of at least 1 20 percent or five votes, whichever is greater, a full recount of all ballots at the 21 22 23 24 25 26 27 28 29 election for the office or ballot question is done. (NRS 293.404) Section 3 of this bill deletes the provisions requiring the initial recount of 5 percent, or at least three, of the precincts that voted at the election. Section 3 provides instead that all recounts must include a count and inspection of all ballots. Section 3 further provides that: (1) paper ballots must be recounted by hand; and (2) ballots that were originally tabulated by a mechanical recording device must be retabulated in the same manner.

Section 4 of this bill amends provisions specifying grounds upon which any election may be contested. (NRS 293.410)

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 293 of NRS is hereby amended by adding 2 thereto a new section to read as follows:

3 No person may be compelled under oath to reveal how he or 4 she voted at any election.

Sec. 2. NRS 293.391 is hereby amended to read as follows:

293.391 1. The voted ballots, rejected ballots, spoiled ballots, 6 challenge lists, records printed on paper of voted ballots collected 7 pursuant to NRS 293B.400, and stubs of the ballots used, enclosed 8 and sealed, must, after canvass of the votes by the board of county 9 commissioners, be deposited in the vaults of the county clerk. The 10 11 records of voted ballots that are maintained in electronic form must, 12 after canvass of the votes by the board of county commissioners, be 13 sealed and deposited in the vaults of the county clerk. The tally lists collected pursuant to NRS 293B.400 must, after canvass of the votes 14 15 by the board of county commissioners, be deposited in the vaults of 16 the county clerk without being sealed. All materials described by 17 this subsection must be preserved for at least 22 months, and all such sealed materials must be destroyed immediately after the 18 preservation period. A notice of the destruction must be published 19 20 by the clerk in at least one newspaper of general circulation in the 21 county not less than 2 weeks before the destruction.

22 Unused ballots, enclosed and sealed, must, after canvass of 2. 23 the votes by the board of county commissioners, be deposited in the vaults of the county clerk and preserved for at least the period 24 25 during which the election may be contested and adjudicated, after 26 which the unused ballots may be destroyed.

27 3. The rosters containing the signatures of those persons who voted in the election and the tally lists deposited with the board of 28 county commissioners are subject to the inspection of any elector 29 30 who may wish to examine them at any time after their deposit with 31 the county clerk.



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A contestant of an election may inspect all of the material
 regarding that election which is preserved pursuant to subsection 1
 or 2, except the voted ballots.

5. The voted ballots *and records printed on paper of voted ballots collected pursuant to NRS 293B.400 which are* deposited with the county clerk are not subject to the inspection of anyone, except in cases of a contested election, and then only by the judge, body or board before whom the election is being contested, or by the parties to the contest, jointly, pursuant to an order of such judge, body or board.

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Šec. 3. NRS 293.404 is hereby amended to read as follows:

12 293.404 1. Where a recount is demanded pursuant to the 13 provisions of NRS 293.403, the:

14 (a) County clerk of each county affected by the recount shall 15 employ a recount board to conduct the recount in the county, and 16 shall act as chair of the recount board unless the recount is for the 17 office of county clerk, in which case the registrar of voters of the 18 county, if a registrar of voters has been appointed for the county, 19 shall act as chair of the recount board. If a registrar of voters has not been appointed for the county, the chair of the board of county 20 21 commissioners, if the chair is not a candidate on the ballot, shall act 22 as chair of the recount board. If the recount is for the office of 23 county clerk, a registrar of voters has not been appointed for the 24 county and the chair of the board of county commissioners is a 25 candidate on the ballot, the chair of the board of county 26 commissioners shall appoint another member of the board of county 27 commissioners who is not a candidate on the ballot to act as chair of 28 the recount board. A member of the board of county commissioners 29 who is a candidate on the ballot may not serve as a member of the 30 recount board.

31 (b) City clerk shall employ a recount board to conduct the recount in the city, and shall act as chair of the recount board unless 32 33 the recount is for the office of city clerk, in which case the mayor of 34 the city, if the mayor is not a candidate on the ballot, shall act as 35 chair of the recount board. If the recount is for the office of city 36 clerk and the mayor of the city is a candidate on the ballot, the 37 mayor of the city shall appoint another member of the city council 38 who is not a candidate on the ballot to act as chair of the recount 39 board. A member of the city council who is a candidate on the ballot 40 may not serve as a member of the recount board.

2. Each candidate for the office affected by the recount and the
voter who demanded the recount, if any, may be present in person or
by an authorized representative, but may not be a member of the
recount board.





3. [Except in counties or cities using a mechanical voting
 system, the] *The* recount must include a count and inspection of all
 ballots, including rejected ballots, and must determine whether
 [those] *all* ballots are marked as required by law.

5 [4. If a recount is demanded in a county or city] *Paper ballots* 6 must be recounted by hand. Ballots which were cast using a 7 mechanical voting system [, the person who demanded the recount 8 shall select the ballots for the office or ballot question affected from 5 percent of the total number of precincts for that particular office or 9 10 ballot question, but in no case fewer than three precincts, after notification to each candidate for the office or the candidate's 11 12 authorized representative.

13 5. The recount board shall examine the selected ballots. 14 including any duplicate or rejected ballots, shall determine whether 15 the ballots have been voted in accordance with this title and shall recount the valid ballots] must be recounted in the same manner in 16 which the ballots were originally tabulated. If the recount of the 17 18 selected ballots for all 5 percent of the precincts selected shows a 19 total combined discrepancy of all precincts selected equal to or greater than 1 percent or five votes, whichever is greater, for the 20 21 candidate demanding the recount or the candidate who won the 22 election according to the original canvass of the returns, or in favor 23 of or against a ballot question, according to the original canvass of 24 the returns, the county or city clerk, as applicable, shall determine 25 whether the person who demanded the recount is entitled to a 26 recount and, if so, shall order a recount of all the ballots for that 27 office or ballot question.

 $\frac{6.1}{4}$ The county or city clerk shall unseal and give to the recount board all ballots to be counted.

30 17. In the case of a demand for a recount affecting more than 31 one county, including, without limitation, a statewide office or a 32 ballot question, the demand must be made to the Secretary of State. 33 The person who demanded the recount shall select the ballots for the 34 statewide office or ballot question affected from 5 percent of the 35 total number of precincts for that particular office or ballot question after notification to each candidate for the office or the candidate's 36 37 representative. The Secretary of State shall notify the county clerks 38 of the 5 percent of statewide precincts selected by the person who 39 demanded the recount to examine the ballots in accordance with the provisions of this section and to notify the Secretary of State of the 40 41 results of the recount in their respective precincts. If the separate examinations, when combined, show a total discrepancy equal to or 42 43 greater than 1 percent for the candidate demanding the recount or 44 the candidate who won the election, according to the original 45 canvass of the returns, or in favor of or against a ballot question,





is entitled to a recount and, if so, shall order the county or city clerk, 3 as applicable, to recount all the ballots for that office or ballot 4 5 question. 6 8. 5. The Secretary of State may adopt regulations to carry 7 out the provisions of this section. 8 **Sec. 4.** NRS 293.410 is hereby amended to read as follows: 9 293.410 1. A statement of contest shall not be dismissed by 10 any court for want of form if the grounds of contest are alleged with sufficient certainty to inform the defendant of the charges the 11 12 defendant is required to meet. 13 An election may be contested upon any of the following 2. 14 grounds: 15 (a) That the election board or any member thereof was guilty of 16 malfeasance. 17 (b) That a person who has been declared elected to an office was 18 not at the time of election eligible to that office.

(c) That illegal *or improper* votes were cast and counted [for the defendant, which, if taken from the defendant, will reduce the number of the defendant's legal votes below the number necessary to elect] in greater number than the margin between the contestant and the defendant [-], or otherwise in sufficient number to raise reasonable doubt as to the outcome of the election.
(d) That the election board, in conducting the election or in conversing the returns, made errors sufficient to change the result of

canvassing the returns, made errors sufficient to change the result of
the election as to any person who has been declared elected.
(e) That the defendant *or any person acting, either directly or*

indirectly, on behalf of the defendant has given, or offered to give,
 to any person [a bribe] anything of value for the purpose of
 [procuring his or her] manipulating or altering the outcome of the
 election.

(f) That there was a *[possible]* malfunction of any voting *device*or *electronic tabulator*, counting device *[.]* or computer in a *manner sufficient to raise reasonable doubt as to the outcome of the election.*

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according to the original canvass of the returns, the Secretary of

State shall determine whether the person who demanded the recount