ASSEMBLY BILL NO. 28-COMMITTEE ON JUDICIARY

(ON BEHALF OF THE NEVADA SUPREME COURT)

PREFILED NOVEMBER 16, 2016

Referred to Committee on Judiciary

SUMMARY—Revises provisions relating to the Commission on Judicial Discipline. (BDR 1-395)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets *fomitted material* is material to be omitted.

AN ACT relating to the Commission on Judicial Discipline; authorizing the Commission to order a justice of the peace or municipal judge to forfeit his or her office for failure to attend certain required instruction; establishing procedures for the Commission to order such a forfeiture of office; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law authorizes the Commission on Judicial Discipline to discipline a judge under certain circumstances. (NRS 1.4653) Existing law also requires a newly elected or appointed justice of the peace or municipal judge to attend certain mandatory instruction unless he or she secures a written order excusing his or her attendance from a judge of the district court of the county where the justice or the judge serves and files this order with the Court Administrator. If a newly elected or appointed justice of the peace or municipal judge fails to attend the required instruction or fails to secure and properly file a written order excusing his or her attendance, he or she is required to forfeit his or her office. (NRS 4.036, 5.026)

Section 4 of this bill authorizes the Commission to order a justice of the peace or municipal judge to forfeit his or her office if he or she fails to attend the required instruction. **Section 1** of this bill requires the Commission to give a justice of the peace or a municipal judge 7 days' notice and an opportunity to respond and to hold a public hearing before the Commission orders the justice of the peace or municipal judge to forfeit his or her office.





THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Chapter 1 of NRS is hereby amended by adding Section 1. 1 2 thereto a new section to read as follows:

3 1. If the Commission reasonably believes that a justice of the 4 peace or municipal judge failed to attend the instruction required pursuant to NRS 4.036 or 5.026, as applicable, the Commission 5 6 shall give the justice of the peace or the municipal judge:

(a) Seven days' notice of its intention to order the justice of the 7 8 peace or municipal judge to forfeit his or her office pursuant to 9 this section; and 10

(b) An opportunity to respond.

The Commission shall hold a public hearing before 11 ordering the justice of the peace or municipal judge to forfeit his 12 or her office, unless the justice of the peace or municipal judge 13 waives the right to the hearing. The decision of the Commission 14 15 *must be made public.*

A justice of the peace or municipal judge ordered to forfeit 16 3. his or her office pursuant to this section may appeal the order to 17 18 the appellate court of competent jurisdiction pursuant to the rules 19 fixed by the Supreme Court pursuant to Section 4 of Article 6 of the Nevada Constitution. If a justice of the peace or a municipal 20 21 judge appeals such an order to forfeit his or her office:

22 (a) The standard of review for such an appeal is an abuse of 23 discretion standard: and

(b) The proceedings held at the appellate court of competent 24 jurisdiction pursuant to the rules fixed by the Supreme Court 25 concerning the order to forfeit office must be open to the public. 26 27

Sec. 2. NRS 1.425 is hereby amended to read as follows:

1.425 As used in NRS 1.425 to 1.4695, inclusive, *and section* 28 1 of this act, unless the context otherwise requires, the words and 29 terms defined in NRS 1.4253 to 1.4296, inclusive, have the 30 31 meanings ascribed to them in those sections.

Sec. 3. NRS 1.465 is hereby amended to read as follows:

33 1.465 1. The following persons are absolutely immune from 34 suit for all conduct at any time in the course of their official duties:

- (a) Any member who serves on the Commission;
- (b) Any person employed by the Commission;
- (c) Any independent contractor of the Commission; and

(d) Any person who performs services pursuant to NRS 1.450 or 38 39 1.460 for the Commission.

Except as otherwise provided in NRS 1.4683, the following 40 2. persons are absolutely immune from suit unless convicted of 41

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committing perjury before the Commission pursuant to NRS 1 2 199.120 to 199.200, inclusive:

(a) A person who files a complaint with the Commission 3 4 pursuant to NRS 1.4655;

5 (b) A person who gives testimony at a hearing held by the 6 Commission pursuant to NRS 1.4673 or 1.4675 **[:]** or section 1 of 7 this act; and

8 (c) A person who gives a statement to an investigator of the 9 Commission during an authorized investigation. 10

Sec. 4. NRS 1.4653 is hereby amended to read as follows:

11 1 4653 1. The Commission may remove a judge, publicly 12 censure a judge or impose other forms of discipline on a judge if the 13 Commission determines that the judge: 14

(a) Has committed willful misconduct:

15 (b) Has willfully or persistently failed to perform the duties of 16 office; or

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(c) Is habitually intemperate.

The Commission may publicly censure a judge or impose 18 2. other forms of discipline on a judge if the Commission determines 19 that the judge has violated one or more of the provisions of the 20 21 Nevada Code of Judicial Conduct in a manner that is not knowing or 22 deliberate.

23 3. The Commission may retire a judge if the Commission 24 determines that:

25 (a) The advanced age of the judge interferes with the proper 26 performance of judicial duties; or

27 (b) The judge suffers from a mental or physical disability that 28 prevents the proper performance of judicial duties and is likely to be 29 permanent in nature.

30 The Commission may order a justice of the peace or a 4 municipal judge to forfeit his or her office if he or she fails to 31 32 attend the instruction required pursuant to NRS 4.036 or 5.026, as applicable. 33 34

5. As used in this section:

(a) "Habitually intemperate" means the chronic, excessive use of 35 alcohol or another substance that affects mental processes, 36 37 awareness or judgment.

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(b) "Willful misconduct" includes:

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(1) Conviction of any crime involving moral turpitude;

(2) A knowing or deliberate violation of one or more of the 40 41 provisions of the Nevada Code of Judicial Conduct; and

(3) A knowing or deliberate act or omission in the 42 performance of judicial or administrative duties that: 43

44 (I) Involves fraud or bad faith or amounts to a public 45 offense; and





(II) Tends to corrupt or impair the administration of 1 2 justice in a judicial proceeding. → The term does not include claims of error or abuse of discretion 3 in findings of fact, legal decisions or procedural rulings unless 4 supported by evidence of abuse of authority, a disregard for 5 6 fundamental rights, an intentional disregard of the law, a pattern of 7 legal error or an action taken for a purpose other than the faithful discharge of judicial duty. 8 9 Sec. 5. NRS 1.4656 is hereby amended to read as follows: 10 Except as otherwise expressly provided in NRS 1.425 1.4656 to 1.4695, inclusive, and section 1 of this act or any other 11 12 applicable provision of law, a determination or finding by the 13 Commission must be recorded in the minutes of the proceedings of 14 the Commission if the determination or finding is made before: 15 The filing of a formal statement of charges against a judge 1. 16 pursuant to NRS 1.467; for 17 The Commission suspends a judge pursuant to NRS 1.4675 2. 18 H; or 19 3. The Commission orders a justice of the peace or municipal judge to forfeit his or her office pursuant to section 1 of this act. 20 21 **Sec. 6.** NRS 1.4687 is hereby amended to read as follows: 22 Except as otherwise provided in subsection 2: 1.4687 1. 23 (a) Upon the filing of a formal statement of charges with the 24 Commission by the special counsel, the statement and other 25 documents later formally filed with the Commission must be made 26 accessible to the public, and hearings must be open. 27 (b) If a formal statement of charges has not been filed with the 28 Commission and the Commission holds a hearing to suspend a 29 judge pursuant to NRS 1.4675, any transcript of the hearing and any 30 documents offered as evidence at the hearing must be made 31 accessible to the public. 32 (c) If the Commission holds a hearing to order a justice of the 33 peace or municipal judge to forfeit his or her office pursuant to section 1 of this act, any transcript of the hearing and any 34 35 documents offered as evidence at the hearing must be made 36 accessible to the public. 37 Regardless of whether any formal statement of charges has 2. been filed with the Commission, medical records and any other 38 documents or exhibits offered as evidence which are privileged 39 40 pursuant to chapter 49 of NRS must not be made accessible to the 41 public. 42 The Commission's deliberative sessions must remain private 3. 43 and any minutes of such sessions must remain confidential. 44 The filing of a formal statement of charges does not justify 4. 45 the Commission, its counsel, staff or independent contractors





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- retained by the Commission in making public any correspondence, notes, work papers, interview reports or other evidentiary matter, except at the formal hearing or with explicit consent of the judge named in the complaint. 3 4
- **Sec. 7.** This act becomes effective upon passage and approval. 5

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