SENATE BILL NO. 288–SENATORS DENIS; AND WOODHOUSE

## MARCH 16, 2015

JOINT SPONSORS: ASSEMBLYMEN ARAUJO AND SPRINKLE

Referred to Committee on Health and Human Services

SUMMARY—Revises provisions relating to prescribing controlled substances. (BDR 40-889)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to controlled substances; requiring each person who is authorized to prescribe or dispense a controlled substance to be provided access to the database of the computerized program to track prescriptions for certain controlled substances that are filled by pharmacies; requiring each practitioner who is authorized to prescribe controlled substances to access the database and, to the extent that the program allows, review certain information and verify to the Board that he or she continues to have access to the database; authorizing various professional licensing boards to take disciplinary action against a person who fails to comply with these requirements; and providing other matters properly relating thereto.

## Legislative Counsel's Digest:

Existing law requires the State Board of Pharmacy and the Investigation Division of the Department of Public Safety to cooperatively develop a computerized program to track each prescription for a controlled substance. Persons who prescribe or dispense controlled substances can choose to access the database of the program and are given access to the database after receiving a course of training developed by the Board and the Division. (NRS 453.1545) Section 2 of this bill requires any person who is authorized to prescribe or dispense controlled substances to receive such training and be given access to the database of the computer program. Section 2 also requires each practitioner who is authorized to prescribe controlled substances, to the extent the program allows, to access the database of the computer program at least once every 6 months to review the





12 information concerning the practitioner in the database and verify to the Board that

13 the person continues to have access to the database. Sections 7.1-7.6 of this bill 14 authorize various professional licensing boards to take disciplinary action against a

15 person who is authorized to prescribe controlled substances and fails to comply

16 with these requirements.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** (Deleted by amendment.) 1

2 Sec. 2. NRS 453.1545 is hereby amended to read as follows:

3 453.1545 1. The Board and the Division shall cooperatively develop a computerized program to track each prescription for a 4 controlled substance listed in schedule II, III or IV that is filled by a 5 pharmacy that is registered with the Board or that is dispensed by 6 a practitioner who is registered with the Board. The program must: 7

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(a) Be designed to provide information regarding:

(1) The inappropriate use by a patient of controlled 9 substances listed in schedules II, III and IV to pharmacies, 10 practitioners and appropriate state agencies to prevent the improper 11 or illegal use of those controlled substances; and 12

13 (2) Statistical data relating to the use of those controlled substances that is not specific to a particular patient. 14

(b) Be administered by the Board, the Investigation Division, 15 the Division of Public and Behavioral Health of the Department and 16 various practitioners, representatives of professional associations for 17 practitioners, representatives of occupational licensing boards and 18 prosecuting attorneys selected by the Board and the Investigation 19 20 Division

21 (c) Not infringe on the legal use of a controlled substance for the 22 management of severe or intractable pain.

(d) Include the contact information of each person who lelects 23 24 to is provided access to the database of the program pursuant to [subsection 2,] this section, including, without limitation: 25

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(1) The name of the person; (2) The physical address of the person;

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(3) The telephone number of the person; and

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(4) If the person maintains an electronic mail address, the 29 electronic mail address of the person. 30

2. [The Board shall provide Internet access to the database of 31 the program established pursuant to subsection 1 to each] Each 32 practitioner who is authorized to write prescriptions for and each 33 person who is authorized to dispense controlled substances listed in 34 schedule II, III or IV [who: 35

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1 (b) Completes] shall complete the course of instruction 2 described in subsection [7.] 8. The Board shall provide Internet 3 access to the database of the program established pursuant to 4 subsection 1 to each such practitioner or other person who 5 completes the course of instruction.

6 3. The Board and the Division must have access to the program 7 established pursuant to subsection 1 to identify any suspected 8 fraudulent or illegal activity related to the dispensing of controlled 9 substances.

4. Each practitioner who is authorized to write prescriptions
for controlled substances listed in schedule II, III or IV shall, to
the extent the program allows, access the database of the program
established pursuant to subsection 1 at least once each 6 months
to:

(a) Review the information concerning the practitioner that is
listed in the database and notify the Board if any such information
is not correct; and

(b) Verify to the Board that he or she continues to have access
to and has accessed the database as required by this subsection.

5. The Board or the Division shall report any activity it reasonably suspects may be fraudulent or illegal to the appropriate law enforcement agency or occupational licensing board and provide the law enforcement agency or occupational licensing board with the relevant information obtained from the program for further investigation.

26 **[5.]** 6. The Board and the Division may cooperatively enter 27 into a written agreement with an agency of any other state to provide, receive or exchange information obtained by the program 28 29 with a program established in that state which is substantially 30 similar to the program established pursuant to subsection 1, 31 including, without limitation, providing such state access to the 32 database of the program or transmitting information to and receiving 33 information from such state. Any information provided, received or exchanged as part of an agreement made pursuant to this section 34 35 may only be used in accordance with the provisions of this chapter.

36 [6.] 7. Information obtained from the program relating to a
37 practitioner or a patient is confidential and, except as otherwise
38 provided by this section and NRS 239.0115, must not be disclosed
39 to any person. That information must be disclosed:

40 (a) Upon the request of a person about whom the information 41 requested concerns or upon the request on behalf of that person by 42 his or her attorney; or

(b) Upon the lawful order of a court of competent jurisdiction.

44 **[7.]** 8. The Board and the Division shall cooperatively develop 45 a course of training for persons who **[elect]** are required to receive



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1 access to the database of the program pursuant to subsection 2 and 2 require each such person to complete the course of training before the person is provided with Internet access to the database pursuant 3 4 to subsection 2.

5 **18.** 9. A practitioner who is authorized to write prescriptions 6 for and each person who is authorized to dispense controlled substances listed in schedule II, III or IV who acts with reasonable 7 care when transmitting to the Board or the Division a report or 8 9 information required by this section or a regulation adopted pursuant 10 thereto is immune from civil and criminal liability relating to such 11 action

12 **19.** 10. The Board and the Division may apply for any 13 available grants and accept any gifts, grants or donations to assist in 14 developing and maintaining the program required by this section.

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- Sec. 3. (Deleted by amendment.)
- 16 Sec. 4. (Deleted by amendment.)
- 17 Sec. 5. (Deleted by amendment.)
- 18 **Sec. 6.** (Deleted by amendment.)
- 19 **Sec. 7.** (Deleted by amendment.)
- Sec. 7.1. NRS 630.3062 is hereby amended to read as follows: 20

21 630.3062 The following acts, among others, constitute grounds 22 for initiating disciplinary action or denying licensure:

Failure to maintain timely, legible, accurate and complete 23 1. medical records relating to the diagnosis, treatment and care of a 24 25 patient.

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2. Altering medical records of a patient.

Making or filing a report which the licensee knows to be 27 3. false, failing to file a record or report as required by law or willfully 28 29 obstructing or inducing another to obstruct such filing.

30 Failure to make the medical records of a patient available for 4 31 inspection and copying as provided in NRS 629.061.

5. Failure to comply with the requirements of NRS 630.3068.

Failure to report any person the licensee knows, or has 33 6. reason to know, is in violation of the provisions of this chapter or 34 35 the regulations of the Board within 30 days after the date the 36 licensee knows or has reason to know of the violation.

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Failure to comply with the requirements of NRS 453.1545. 7.

38 **Sec. 7.2.** NRS 631.3475 is hereby amended to read as follows: 39 631.3475 The following acts, among others, constitute unprofessional conduct: 40

- 1. Malpractice:
- 2. Professional incompetence;

43 Suspension or revocation of a license to practice dentistry, 3. 44 the imposition of a fine or other disciplinary action by any agency of





another state authorized to regulate the practice of dentistry in that
 state;

3 4. More than one act by the dentist or dental hygienist 4 constituting substandard care in the practice of dentistry or dental 5 hygiene;

6 5. Administering, dispensing or prescribing any controlled
7 substance or any dangerous drug as defined in chapter 454 of NRS,
8 if it is not required to treat the dentist's patient;

9 6. Knowingly procuring or administering a controlled 10 substance or a dangerous drug as defined in chapter 454 of NRS that 11 is not approved by the United States Food and Drug Administration, 12 unless the unapproved controlled substance or dangerous drug:

(a) Was procured through a retail pharmacy licensed pursuant tochapter 639 of NRS;

15 (b) Was procured through a Canadian pharmacy which is 16 licensed pursuant to chapter 639 of NRS and which has been 17 recommended by the State Board of Pharmacy pursuant to 18 subsection 4 of NRS 639.2328; or

(c) Is marijuana being used for medical purposes in accordance
 with chapter 453A of NRS;

7. Chronic or persistent inebriety or addiction to a controlled
substance, to such an extent as to render the person unsafe or
unreliable as a practitioner, or such gross immorality as tends to
bring reproach upon the dental profession;

8. Conviction of a felony or misdemeanor involving moral turpitude or which relates to the practice of dentistry in this State, or conviction of any criminal violation of this chapter;

9. Conviction of violating any of the provisions of NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive; or

31 10. Operation of a medical facility, as defined in NRS
32 449.0151, at any time during which:

(a) The license of the facility is suspended or revoked; or

(b) An act or omission occurs which results in the suspension orrevocation of the license pursuant to NRS 449.160.

36 → This subsection applies to an owner or other principal responsible
 37 for the operation of the facility.

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*Failure to comply with the provisions of NRS 453.1545.* **Sec. 7.3.** NRS 632.320 is hereby amended to read as follows:

**Sec. 7.3.** NRS 632.320 is hereby amended to read as follows: 632.320 1. The Board may deny, revoke or suspend any license or certificate applied for or issued pursuant to this chapter, or take other disciplinary action against a licensee or holder of a certificate, upon determining that the licensee or certificate holder:

(a) Is guilty of fraud or deceit in procuring or attempting toprocure a license or certificate pursuant to this chapter.





- (b) Is guilty of any offense:
  - (1) Involving moral turpitude; or

3 (2) Related to the qualifications, functions or duties of a licensee or holder of a certificate, 4

5  $\rightarrow$  in which case the record of conviction is conclusive evidence 6 thereof.

(c) Has been convicted of violating any of the provisions of 7 8 NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, 9 inclusive.

10 (d) Is unfit or incompetent by reason of gross negligence or 11 recklessness in carrying out usual nursing functions.

12 (e) Uses any controlled substance, dangerous drug as defined in 13 chapter 454 of NRS, or intoxicating liquor to an extent or in a 14 manner which is dangerous or injurious to any other person or 15 which impairs his or her ability to conduct the practice authorized 16 by the license or certificate.

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(f) Is a person with mental incompetence.

18 (g) Is guilty of unprofessional conduct, which includes, but is 19 not limited to, the following:

(1) Conviction of practicing medicine without a license in 20 violation of chapter 630 of NRS, in which case the record of 21 22 conviction is conclusive evidence thereof.

(2) Impersonating any applicant or acting as proxy for an 23 24 applicant in any examination required pursuant to this chapter for 25 the issuance of a license or certificate.

26 (3) Impersonating another licensed practitioner or holder of a 27 certificate.

28 (4) Permitting or allowing another person to use his or her 29 license or certificate to practice as a licensed practical nurse, 30 registered nurse, nursing assistant or medication aide - certified.

31 (5) Repeated malpractice, which may be evidenced by claims 32 of malpractice settled against the licensee or certificate holder. 33

(6) Physical, verbal or psychological abuse of a patient.

34 (7) Conviction for the use or unlawful possession of a 35 controlled substance or dangerous drug as defined in chapter 454 of 36 NRS.

37 (h) Has willfully or repeatedly violated the provisions of this 38 chapter. The voluntary surrender of a license or certificate issued 39 pursuant to this chapter is prima facie evidence that the licensee or 40 certificate holder has committed or expects to commit a violation of 41 this chapter.

42 (i) Is guilty of aiding or abetting any person in a violation of this 43 chapter.

44 (i) Has falsified an entry on a patient's medical chart concerning 45 a controlled substance.





1 (k) Has falsified information which was given to a physician, 2 pharmacist, podiatric physician or dentist to obtain a controlled 3 substance.

4 (l) Has knowingly procured or administered a controlled 5 substance or a dangerous drug as defined in chapter 454 of NRS that 6 is not approved by the United States Food and Drug Administration, 7 unless the unapproved controlled substance or dangerous drug:

8 (1) Was procured through a retail pharmacy licensed 9 pursuant to chapter 639 of NRS;

10 (2) Was procured through a Canadian pharmacy which is 11 licensed pursuant to chapter 639 of NRS and which has been 12 recommended by the State Board of Pharmacy pursuant to 13 subsection 4 of NRS 639.2328; or

14 (3) Is marijuana being used for medical purposes in 15 accordance with chapter 453A of NRS.

16 (m) Has been disciplined in another state in connection with a 17 license to practice nursing or a certificate to practice as a nursing 18 assistant or medication aide - certified, or has committed an act in 19 another state which would constitute a violation of this chapter.

20 (n) Has engaged in conduct likely to deceive, defraud or 21 endanger a patient or the general public.

(o) Has willfully failed to comply with a regulation, subpoena ororder of the Board.

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(p) Has operated a medical facility at any time during which:

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(1) The license of the facility was suspended or revoked; or (2) An act or omission occurred which resulted in the

26 (2) An act or omission occurred which resulted in the
27 suspension or revocation of the license pursuant to NRS 449.160.
28 → This paragraph applies to an owner or other principal responsible

29 for the operation of the facility.

30 (q) Is an advanced practice registered nurse who has failed to 31 comply with the provisions of NRS 453.1545.

2. For the purposes of this section, a plea or verdict of guilty or guilty but mentally ill or a plea of nolo contendere constitutes a conviction of an offense. The Board may take disciplinary action pending the appeal of a conviction.

36 3. A licensee or certificate holder is not subject to disciplinary 37 action solely for administering auto-injectable epinephrine pursuant 38 to a valid order issued pursuant to NRS 630.374 or 633.707.

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42 43 **Sec. 7.4.** NRS 633.511 is hereby amended to read as follows:

40 633.511 The grounds for initiating disciplinary action pursuant 41 to this chapter are:

1. Unprofessional conduct.

2. Conviction of:





(a) A violation of any federal or state law regulating the 1 2 possession, distribution or use of any controlled substance or any dangerous drug as defined in chapter 454 of NRS; 3 (b) A felony relating to the practice of osteopathic medicine or 4 5 practice as a physician assistant; (c) A violation of any of the provisions of NRS 616D.200, 6 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive; 7 8 (d) Murder, voluntary manslaughter or mayhem; (e) Any felony involving the use of a firearm or other deadly 9 10 weapon; 11 (f) Assault with intent to kill or to commit sexual assault or 12 mavhem: 13 (g) Sexual assault, statutory sexual seduction, incest, lewdness, 14 indecent exposure or any other sexually related crime; 15 (h) Abuse or neglect of a child or contributory delinquency; or 16 (i) Any offense involving moral turpitude. 17 The suspension of a license to practice osteopathic medicine 18 or to practice as a physician assistant by any other jurisdiction. 19 Malpractice or gross malpractice, which may be evidenced 4. 20 by a claim of malpractice settled against a licensee. 21 5. Professional incompetence. 6. Failure to comply with the requirements of NRS 633.527. 22 23 7. Failure to comply with the requirements of subsection 3 of NRS 633.471. 24 25 8. Failure to comply with the provisions of NRS 633.694. Operation of a medical facility, as defined in NRS 449.0151, 26 9. 27 at any time during which: (a) The license of the facility is suspended or revoked; or 28 (b) An act or omission occurs which results in the suspension or 29 30 revocation of the license pursuant to NRS 449.160. 31 This subsection applies to an owner or other principal responsible 32 for the operation of the facility. 10. Failure to comply with the provisions of subsection 2 of 33 34 NRS 633.322. 35 11. Signing a blank prescription form. Knowingly procuring or administering a controlled 36 12. substance or a dangerous drug as defined in chapter 454 of NRS that 37 38 is not approved by the United States Food and Drug Administration, 39 unless the unapproved controlled substance or dangerous drug: 40 (a) Was procured through a retail pharmacy licensed pursuant to 41 chapter 639 of NRS; (b) Was procured through a Canadian pharmacy which is 42 43 licensed pursuant to chapter 639 of NRS and which has been 44 recommended by the State Board of Pharmacy pursuant to 45 subsection 4 of NRS 639.2328; or

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1 (c) Is marijuana being used for medical purposes in accordance 2 with chapter 453A of NRS.

3 13. Attempting, directly or indirectly, by intimidation, coercion 4 or deception, to obtain or retain a patient or to discourage the use of 5 a second opinion.

6 14. Terminating the medical care of a patient without adequate 7 notice or without making other arrangements for the continued care 8 of the patient.

9 15. In addition to the provisions of subsection 3 of NRS 10 633.524, making or filing a report which the licensee knows to be 11 false, failing to file a record or report that is required by law or 12 willfully obstructing or inducing another to obstruct the making or 13 filing of such a record or report.

14 16. Failure to report any person the licensee knows, or has 15 reason to know, is in violation of the provisions of this chapter or 16 the regulations of the Board within 30 days after the date the 17 licensee knows or has reason to know of the violation.

17. Failure by a licensee or applicant to report in writing, within 30 days, any criminal action taken or conviction obtained against the licensee or applicant, other than a minor traffic violation, in this State or any other state or by the Federal Government, a branch of the Armed Forces of the United States or any local or federal jurisdiction of a foreign country.

18. Engaging in any act that is unsafe in accordance with regulations adopted by the Board.

19. Failure to comply with the provisions of NRS 633.165.

27 20. Failure to supervise adequately a medical assistant pursuant 28 to the regulations of the Board.

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## 21. Failure to comply with the provisions of NRS 453.1545.

**Sec. 7.5.** NRS 635.130 is hereby amended to read as follows:

635.130 1. The Board, after notice and a hearing as required
by law, and upon any cause enumerated in subsection 2, may take
one or more of the following disciplinary actions:

(a) Deny an application for a license or refuse to renew alicense.

36 (b) Suspend or revoke a license.

37 (c) Place a licensee on probation.

38 (d) Impose a fine not to exceed \$5,000.

39 2. The Board may take disciplinary action against a licensee for40 any of the following causes:

(a) The making of a false statement in any affidavit required of
the applicant for application, examination or licensure pursuant to
the provisions of this chapter.

(b) Lending the use of the holder's name to an unlicensed person.





(c) If the holder is a podiatric physician, permitting an 1 2 unlicensed person in his or her employ to practice as a podiatry hygienist. 3

(d) Habitual indulgence in the use of alcohol or any controlled 4 5 substance which impairs the intellect and judgment to such an extent 6 as in the opinion of the Board incapacitates the holder in the 7 performance of his or her professional duties.

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(e) Conviction of a crime involving moral turpitude.

(f) Conviction of violating any of the provisions of NRS 9 10 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, 11 inclusive

12 (g) Conduct which in the opinion of the Board disqualifies the 13 licensee to practice with safety to the public.

14 (h) The commission of fraud by or on behalf of the licensee 15 regarding his or her license or practice.

(i) Gross incompetency.

(j) Affliction of the licensee with any mental or physical 17 18 disorder which seriously impairs his or her competence as a 19 podiatric physician or podiatry hygienist.

20 (k) False representation by or on behalf of the licensee regarding 21 his or her practice.

(1) Unethical or unprofessional conduct.

(m) Failure to comply with the requirements of subsection 1 of 23 NRS 635.118. 24

(n) Willful or repeated violations of this chapter or regulations 25 26 adopted by the Board.

27 (o) Willful violation of the regulations adopted by the State Board of Pharmacy. 28

(p) Knowingly procuring or administering a controlled 29 substance or a dangerous drug as defined in chapter 454 of NRS that 30 is not approved by the United States Food and Drug Administration, 31 32 unless the unapproved controlled substance or dangerous drug:

33 (1) Was procured through a retail pharmacy licensed 34 pursuant to chapter 639 of NRS;

35 (2) Was procured through a Canadian pharmacy which is licensed pursuant to chapter 639 of NRS and which has been 36 recommended by the State Board of Pharmacy pursuant to 37 38 subsection 4 of NRS 639.2328; or

39 (3) Is marijuana being used for medical purposes in accordance with chapter 453A of NRS. 40

(q) Operation of a medical facility, as defined in NRS 449.0151, 41 at any time during which: 42 43

(1) The license of the facility is suspended or revoked; or

44 (2) An act or omission occurs which results in the suspension 45 or revocation of the license pursuant to NRS 449.160.





1 This paragraph applies to an owner or other principal responsible 2 for the operation of the facility.

3 4 (r) Failure to comply with the provisions of NRS 453.1545.

Sec. 7.6. NRS 636.295 is hereby amended to read as follows:

5 636.295 The following acts, conduct, omissions, or mental or physical conditions, or any of them, committed, engaged in, 6 omitted, or being suffered by a licensee, constitute sufficient cause 7 8 for disciplinary action:

Âffliction of the licensee with any communicable disease 9 1 10 likely to be communicated to other persons.

2. Commission by the licensee of a felony relating to the 11 practice of optometry or a gross misdemeanor involving moral 12 turpitude of which the licensee has been convicted and from which 13 14 he or she has been sentenced by a final judgment of a federal or 15 state court in this or any other state, the judgment not having been 16 reversed or vacated by a competent appellate court and the offense 17 not having been pardoned by executive authority.

3. Conviction of any of the provisions of NRS 616D.200. 18 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive. 19

4. Commission of fraud by or on behalf of the licensee in 20 obtaining a license or a renewal thereof, or in practicing optometry 21 22 thereunder.

23 5. Habitual drunkenness or addiction to any controlled substance. 24 25

6. Gross incompetency.

7. Affliction with any mental or physical disorder or 26 27 disturbance seriously impairing his or her competency as an 28 optometrist.

29 8. Making false or misleading representations, by or on behalf of the licensee, with respect to optometric materials or services. 30

Practice by the licensee, or attempting or offering so to do, 31 9. 32 while in an intoxicated condition.

10. Perpetration of unethical or unprofessional conduct in the 33 practice of optometry. 34

11. Knowingly procuring or administering a controlled 35 substance or a dangerous drug as defined in chapter 454 of NRS that 36 is not approved by the United States Food and Drug Administration, 37 38 unless the unapproved controlled substance or dangerous drug:

39 (a) Was procured through a retail pharmacy licensed pursuant to 40 chapter 639 of NRS;

41 (b) Was procured through a Canadian pharmacy which is 42 licensed pursuant to chapter 639 of NRS and which has been 43 recommended by the State Board of Pharmacy pursuant to 44 subsection 4 of NRS 639.2328; or





- (c) Is marijuana being used for medical purposes in accordance 1 with chapter 453A of NRS. 2
- 12. Any violation of the provisions of this chapter or any regulations adopted pursuant thereto. 3 4
- 13. Operation of a medical facility, as defined in NRS 5 449.0151, at any time during which: 6 7
  - (a) The license of the facility is suspended or revoked; or
- (b) An act or omission occurs which results in the suspension or 8 revocation of the license pursuant to NRS 449.160. 9
- → This subsection applies to an owner or other principal responsible 10 for the operation of the facility. 11
- *14. Failure to comply with the provisions of NRS 453.1545.* **Sec. 7.7.** (Deleted by amendment.) 12
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- 14 **Sec. 8.** This act becomes effective:
- Upon passage and approval for the purpose of performing 15 1. any preparatory administrative tasks necessary to carry out the 16 provisions of this act; and 17
- On January 1, 2016, for all other purposes. 18 2.

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