#### SENATE BILL NO. 158–COMMITTEE ON GOVERNMENT AFFAIRS

### FEBRUARY 16, 2015

## Referred to Committee on Government Affairs

SUMMARY—Revises provisions relating to collective bargaining by local governments. (BDR 23-704)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: No.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to local governments; requiring the governing body of a local government to make certain information available to the public before the governing body meets to approve a collective bargaining agreement or similar agreement; and providing other matters properly relating thereto.

#### Legislative Counsel's Digest:

If a local government employer is a party to a collective bargaining agreement or similar agreement, existing law requires that the agreement be approved at a public hearing by the governing body of the local government employer. (NRS 288.153) Section 1 of this bill requires that a copy of the proposed agreement and certain supporting material relating to the agreement be made available to the public not less than 3 business days before the hearing, either by posting the documents on the Internet website of the local government or, if the local government does not have such a website, by depositing the documents with the clerk of the governing body. Any document so deposited is a public record and must be open for public inspection.

Existing law provides for the public dissemination of any supporting material provided to a public body in connection with a meeting of the body, and establishes the time within which such material must be made available to the public. (NRS 241.020) Section 2 of this bill revises those provisions to conform with the requirements of section 1.





# THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 288.153 is hereby amended to read as follows: 2 288.153 *I*. Any new, extended or modified collective 3 bargaining agreement or similar agreement between a local 4 government employer and an employee organization must be 5 approved by the governing body of the local government employer 6 at a public hearing. [The]

7 2. Not less than 3 business days before the date of the 8 hearing, the governing body shall cause the following documents 9 to be posted and made available for downloading on the Internet 10 website of the local government or, if the local government does 11 not have such a website, deposited with the clerk of the governing 12 body:

13 (a) The proposed agreement and any exhibits or other 14 attachments to the proposed agreement;

(b) If the proposed agreement is a modification of a previous
agreement, a document showing any language added to or deleted
from the previous agreement; and

18 (c) Any supporting material prepared for the governing body 19 and relating to the fiscal impact of the agreement.

3. Any document deposited with the clerk of the governing body pursuant to subsection 2 is a public record and must be open for public inspection pursuant to NRS 239.010.

*4. At the hearing, the* chief executive officer of the local
government shall report to the *governing body of the* local
government the fiscal impact of the agreement.

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**Sec. 2.** NRS 241.020 is hereby amended to read as follows:

27 241.020 1. Except as otherwise provided by specific statute, 28 all meetings of public bodies must be open and public, and all 29 persons must be permitted to attend any meeting of these public 30 bodies. A meeting that is closed pursuant to a specific statute may 31 only be closed to the extent specified in the statute allowing the 32 meeting to be closed. All other portions of the meeting must be open 33 and public, and the public body must comply with all other 34 provisions of this chapter to the extent not specifically precluded by 35 the specific statute. Public officers and employees responsible for 36 these meetings shall make reasonable efforts to assist and 37 accommodate persons with physical disabilities desiring to attend.

2. Except in an emergency, written notice of all meetings must be given at least 3 working days before the meeting. The notice must include:

(a) The time, place and location of the meeting.

(b) A list of the locations where the notice has been posted.





1 (c) The name and contact information for the person designated 2 by the public body from whom a member of the public may request 3 the supporting material for the meeting described in subsection 5 4 and a list of the locations where the supporting material is available 5 to the public.

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(d) An agenda consisting of:

7 (1) A clear and complete statement of the topics scheduled to 8 be considered during the meeting.

9 (2) A list describing the items on which action may be taken 10 and clearly denoting that action may be taken on those items by 11 placing the term "for possible action" next to the appropriate item 12 or, if the item is placed on the agenda pursuant to NRS 241.0365, by 13 placing the term "for possible corrective action" next to the 14 appropriate item.

15 (3) Periods devoted to comments by the general public, if 16 any, and discussion of those comments. Comments by the general 17 public must be taken:

18 (I) At the beginning of the meeting before any items on 19 which action may be taken are heard by the public body and again 20 before the adjournment of the meeting; or

21 (II) After each item on the agenda on which action may 22 be taken is discussed by the public body, but before the public body 23 takes action on the item.

24 The provisions of this subparagraph do not prohibit a public body 25 from taking comments by the general public in addition to what is 26 required pursuant to sub-subparagraph (I) or (II). Regardless of 27 whether a public body takes comments from the general public 28 pursuant to sub-subparagraph (I) or (II), the public body must allow 29 the general public to comment on any matter that is not specifically 30 included on the agenda as an action item at some time before 31 adjournment of the meeting. No action may be taken upon a matter 32 raised during a period devoted to comments by the general 33 public until the matter itself has been specifically included on an agenda as an item upon which action may be taken pursuant to 34 35 subparagraph (2).

(4) If any portion of the meeting will be closed to consider
the character, alleged misconduct or professional competence of a
person, the name of the person whose character, alleged misconduct
or professional competence will be considered.

40 (5) If, during any portion of the meeting, the public body will 41 consider whether to take administrative action against a person, the 42 name of the person against whom administrative action may be 43 taken.

44 45 (6) Notification that:

(I) Items on the agenda may be taken out of order;





1 (II) The public body may combine two or more agenda 2 items for consideration; and

3 (III) The public body may remove an item from the 4 agenda or delay discussion relating to an item on the agenda at any 5 time.

6 (7) Any restrictions on comments by the general public. Any 7 such restrictions must be reasonable and may restrict the time, place 8 and manner of the comments, but may not restrict comments based 9 upon viewpoint.

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3. Minimum public notice is:

(a) Posting a copy of the notice at the principal office of the
public body or, if there is no principal office, at the building in
which the meeting is to be held, and at not less than three other
separate, prominent places within the jurisdiction of the public body
not later than 9 a.m. of the third working day before the meeting;

16 (b) Posting the notice on the official website of the State 17 pursuant to NRS 232.2175 not later than 9 a.m. of the third working 18 day before the meeting is to be held, unless the public body is 19 unable to do so because of technical problems relating to the 20 operation or maintenance of the official website of the State; and

(c) Providing a copy of the notice to any person who has
requested notice of the meetings of the public body. A request for
notice lapses 6 months after it is made. The public body shall inform
the requester of this fact by enclosure with, notation upon or text
included within the first notice sent. The notice must be:

(1) Delivered to the postal service used by the public body
not later than 9 a.m. of the third working day before the meeting for
transmittal to the requester by regular mail; or

(2) If feasible for the public body and the requester has
agreed to receive the public notice by electronic mail, transmitted to
the requester by electronic mail sent not later than 9 a.m. of the third
working day before the meeting.

33 If a public body maintains a website on the Internet or its 4. successor, the public body shall post notice of each of its meetings 34 35 on its website unless the public body is unable to do so because of 36 technical problems relating to the operation or maintenance of its 37 website. Notice posted pursuant to this subsection is supplemental to 38 and is not a substitute for the minimum public notice required pursuant to subsection 3. The inability of a public body to post 39 40 notice of a meeting pursuant to this subsection as a result of 41 technical problems with its website shall not be deemed to be a 42 violation of the provisions of this chapter.

43 5. Upon any request, a public body shall provide, at no charge,44 at least one copy of:

45 (a) An agenda for a public meeting;





1 (b) A proposed ordinance or regulation which will be discussed 2 at the public meeting; and

3 (c) Subject to the provisions of subsection 6 or 7, as applicable, 4 any other supporting material provided to the members of the public 5 body for an item on the agenda, except materials:

6 (1) Submitted to the public body pursuant to a nondisclosure 7 or confidentiality agreement which relates to proprietary 8 information;

9 (2) Pertaining to the closed portion of such a meeting of the 10 public body; or

11 (3) Declared confidential by law, unless otherwise agreed to 12 by each person whose interest is being protected under the order of 13 confidentiality.

The public body shall make at least one copy of the documents
described in paragraphs (a), (b) and (c) available to the public at the
meeting to which the documents pertain. As used in this subsection,
"proprietary information" has the meaning ascribed to it in
NRS 332.025.

19 6. [A] Unless it must be made available at an earlier time 20 pursuant to NRS 288.153, a copy of supporting material required to 21 be provided upon request pursuant to paragraph (c) of subsection 5 22 must be:

(a) If the supporting material is provided to the members of the
public body before the meeting, made available to the requester at
the time the material is provided to the members of the public body;
or

(b) If the supporting material is provided to the members of the
public body at the meeting, made available at the meeting to the
requester at the same time the material is provided to the members
of the public body.

31  $\rightarrow$  If the requester has agreed to receive the information and material 32 set forth in subsection 5 by electronic mail, the public body shall, if 33 feasible, provide the information and material by electronic mail.

34 7. [The] Unless the supporting material must be posted at an 35 earlier time pursuant to NRS 288.153, the governing body of a 36 county or city whose population is 45,000 or more shall post the 37 supporting material described in paragraph (c) of subsection 5 to its 38 website not later than the time the material is provided to the members of the governing body or, if the supporting material is 39 40 provided to the members of the governing body at a meeting, not later than 24 hours after the conclusion of the meeting. Such posting 41 42 is supplemental to the right of the public to request the supporting 43 material pursuant to subsection 5. The inability of the governing 44 body, as a result of technical problems with its website, to post





supporting material pursuant to this subsection shall not be deemed
 to be a violation of the provisions of this chapter.

3 A public body may provide the public notice, information or 8. supporting material required by this section by electronic mail. 4 5 Except as otherwise provided in this subsection, if a public body 6 makes such notice, information or supporting material available by 7 electronic mail, the public body shall inquire of a person who 8 requests the notice, information or supporting material if the person 9 will accept receipt by electronic mail. If a public body is required to post the public notice, information or supporting material on its 10 11 website pursuant to this section, the public body shall inquire of a 12 person who requests the notice, information or supporting material 13 if the person will accept by electronic mail a link to the posting on 14 the website when the documents are made available. The inability of a public body, as a result of technical problems with its electronic 15 mail system, to provide a public notice, information or supporting 16 17 material or a link to a website required by this section to a person who has agreed to receive such notice, information, supporting 18 19 material or link by electronic mail shall not be deemed to be a 20 violation of the provisions of this chapter.

9. As used in this section, "emergency" means an unforeseen
circumstance which requires immediate action and includes, but is
not limited to:

(a) Disasters caused by fire, flood, earthquake or other naturalcauses; or

- 26 (b) Any impairment of the health and safety of the public.
- 27 Sec. 3. This act becomes effective on July 1, 2015.



