SENATE BILL NO. 483-COMMITTEE ON FINANCE

(ON BEHALF OF THE DEPARTMENT OF ADMINISTRATION)

MARCH 25, 2013

Referred to Committee on Finance

SUMMARY—Revises provisions relating to the compensation of state employees. (BDR S-1125)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Executive Budget.

EXPLANATION - Matter in bolded italics is new; matter between brackets fomitted material; is material to be omitted.

AN ACT relating to state employees; extending the temporary suspension of the semiannual payment of longevity pay during the 2013-2015 biennium; extending the temporary suspension of merit pay increases during Fiscal Year 2013-2014; requiring state employees to take a certain salary reduction and, with certain exceptions, a number of days of unpaid furlough leave during the 2013-2015 biennium; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law provides for a plan to encourage continuity of service in State Government, under which semiannual payments are made to state employees rated standard or better with 8 years or more of continuous service, commonly known as "longevity pay." (NRS 284.177) Existing law also provides for state employees who are rated standard or better and have not attained the top step of their grade to receive a merit pay increase annually. (NRS 284.175, 284.335; NAC 284.194, 284.196) Those longevity payments and merit pay increases were temporarily suspended by the Legislature during the 2009-2011 and 2011-2013 biennia. (Chapter 276, Statutes of Nevada 2009, p. 1164, as amended by chapter 465, Statutes of Nevada 2009, p. 2642; Chapter 475, Statutes of Nevada 2011, p. 2888) Section 1 of this bill continues the suspension of the longevity payments for the 2013-2015 biennium and continues the suspension of the merit pay increases for the Fiscal Year 2013-2014.

During the 2009-2011 biennium, with certain exceptions, state employees were required to take a certain amount of unpaid furlough leave. (Chapter 391, Statutes of Nevada 2009, p. 2159) During the 2011-2013 biennium, state employees were required to take a salary reduction of 2.5 percent and an amount of unpaid furlough



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leave that was equivalent to a 2.3 percent salary reduction or, if exempted from the furlough requirements for the protection of the public health, safety or welfare, an additional equivalent salary reduction. (Chapter 374, Statutes of Nevada 2011, p. 2219) **Sections 2-5** of this bill require state employees to take a 2.5 percent salary reduction and an amount of unpaid furlough leave that is equivalent to a 1.15 percent salary reduction or, if exempted from the furlough requirements for the protection of the public health, safety or welfare, an additional equivalent salary reduction.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** 1. The four semiannual payments to which a state employee would otherwise be entitled pursuant to NRS 284.177 must not be made during the period beginning on July 1, 2013, and ending on June 30, 2015. For the purposes of payments made pursuant to NRS 284.177 on or after July 1, 2015, any service during the period beginning on July 1, 2013, and ending on June 30, 2015, must be considered in determining the length of continuous service of an employee, but an employee is not entitled to semiannual payments that would otherwise have been made during the period in which the semiannual payments are suspended.
- 2. No merit pay increases to which a state employee would otherwise be entitled pursuant to chapter 284 of NRS and the regulations adopted pursuant thereto may be granted during the period beginning on July 1, 2013, and ending on June 30, 2014. For the purposes of merit pay increases granted on or after July 1, 2014, an employee is not entitled to any increases that would otherwise have been granted during the period beginning on July 1, 2013, and ending on June 30, 2014.
- **Sec. 2.** 1. Except as otherwise provided in this section, for the period beginning on July 1, 2013, and ending on June 30, 2015, the salary of each employee of the State must be reduced by 2.5 percent. The maximum amounts of the approximate annual salaries for the unclassified service specified by law must be reduced by 2.5 percent.
- 2. Except as otherwise provided in subsection 3, the provisions of subsection 1 apply to all Departments of State Government and include the Nevada System of Higher Education, the Public Employees' Retirement System and all other entities of State Government.
- 3. The Board of Regents of the University of Nevada shall determine and implement the method by which the professional employees of the Nevada System of Higher Education will be subject to the requirements of subsection 1.





- **Sec. 3.** 1. Except as otherwise provided in section 5 of this 2 act:
 - (a) For the period beginning on July 1, 2013, and ending on June 30, 2015, each employee of the State shall:
 - (1) If he or she is a full-time employee, take 24 hours of unpaid furlough leave each fiscal year.
 - (2) If he or she is employed less than full time, take a number of hours of unpaid furlough leave each fiscal year which is equal to the average number of hours worked per working day multiplied by 3.
 - (b) Except as otherwise provided in subsections 3 and 4, the requirements in paragraph (a) apply to all Departments of State Government and include the Nevada System of Higher Education, the Public Employees' Retirement System and all other entities of State Government.
 - 2. Furlough leave pursuant to this section must be scheduled and approved in the same manner as other leave. Notwithstanding any statute or regulation to the contrary and except as otherwise provided by regulation adopted pursuant to this section by the Personnel Commission created by NRS 284.030, an employee who is on furlough leave is considered to have worked that day or portion of a day, as applicable, for all purposes except payment of salary and determination of overtime, including without limitation:
 - (a) Accrual of sick and annual leave;
 - (b) Determining the employee's pay progression date:
 - (c) Continuity of service and years of service for the purposes of payments pursuant to the plan to encourage continuity of service;
 - (d) The duration of a probationary period;
- 29 (e) Determining eligibility for holiday pay if the shift 30 immediately precedes a holiday;
 - (f) Seniority for all purposes, including layoffs;
 - (g) The Public Employees' Benefits Program; and
 - (h) The Public Employees' Retirement System, including for the purposes of contributions to the System, subject to the requirements of sections 4 and 5 of this act.
 - 3. The Board of Regents of the University of Nevada shall determine and implement the method by which the professional employees of the Nevada System of Higher Education will participate in the requirements pertaining to furlough leave pursuant to this section.
 - 4. Except as otherwise provided in subsection 3, the Personnel Commission shall adopt regulations to carry out the provisions of this section.
- Sec. 4. 1. It is the intent of the Legislature to establish a program whereby employees of the State and other participating





employers who take furlough leave due to extreme fiscal need, including employees required to take furlough leave pursuant to section 3 of this act, be held harmless in the accumulation of retirement service credit and reported salary pursuant to chapter 286 of NRS.

- 2. Except as otherwise required as a result of NRS 286.537 and notwithstanding the provisions of NRS 286.481, an employee is entitled to receive full service credit for time taken as furlough leave pursuant to the program established pursuant to section 3 of this act if:
- (a) The employee does not take more than 24 hours of furlough leave in a fiscal year; and
- (b) The public employer certifies to the System that the employer is participating in the furlough program established pursuant to section 3 of this act and that the furlough leave which is reported for the employee is taken in accordance with the requirements of section 3 of this act.
- 3. In any month in which a day, or a portion of a day, of furlough leave is taken, an employee is entitled to receive full-time service credit for the furlough leave in accordance with the normal workday for the employee. An employee who is less than full time is entitled to service credit in the same manner and to the same extent as though the employee had worked the hours taken as furlough leave.
- 4. When a member is on furlough leave pursuant to the program certified by the public employer in accordance with this section, the public employer must:
- (a) Include all information required by the System on the public employer's regular monthly retirement report as provided in NRS 286.460; and
- (b) Pay all required employer and employee contributions to the System based on the compensation that would have been paid to the member but for the member's participation in the program. The public employer may recover from the employee the amount of the employee contributions set forth in NRS 286.410.
- 5. Service credit under the program established pursuant to this section must be computed according to the fiscal year.
 - 6. As used in this section:
 - (a) "Member" has the meaning ascribed to it in NRS 286.050.
- 40 (b) "Public employer" has the meaning ascribed to it in 41 NRS 286.070.
 - (c) "System" means the Public Employees' Retirement System.
 - **Sec. 5.** 1. It is the intent of the Legislature to limit exceptions to the requirement of furlough leave for employees of the State pursuant to section 3 of this act to identified areas of critical





need. If an employer, including the State, participating in the program established pursuant to section 3 of this act determines that a position cannot be subject to furlough leave because of the need to provide appropriate services that are necessary to the protection of public health, safety and welfare, the governing body of the agency must make findings on the record in a public meeting that:

- (a) The position is necessary to the protection of public health, safety or welfare;
- (b) The public health, safety or welfare will be significantly diminished if mandatory furlough leave is implemented for employees in these positions; and
- (c) No alternatives exist to provide for the protection of public health, safety or welfare.
 - 2. For the purposes of subsection 1:
 - (a) Except as otherwise provided in this subsection, the State Board of Examiners shall determine positions within the Executive Department of State Government that cannot be subject to furlough leave.
 - (b) The Board of Regents of the University of Nevada shall determine positions within the Nevada System of Higher Education that cannot be subject to furlough leave.
 - (c) The Public Employees' Retirement Board shall determine positions within the Public Employees' Retirement System that cannot be subject to furlough leave.
 - (d) The Supreme Court shall determine positions within the Judicial Department of State Government that cannot be subject to furlough leave.
 - (e) The Legislative Commission shall determine positions within the Legislative Department of State Government that cannot be subject to furlough leave.
 - 3. The entities described in subsection 2 shall report to the Interim Finance Committee on a quarterly basis all positions that have been determined not to be subject to furlough leave pursuant to this section and the reasons for such determinations.
 - 4. In addition to the salary reduction required pursuant to section 2 of this act, if the position of an employee is determined not to be subject to furlough leave pursuant to this section, the salary of the employee must be reduced by 1.15 percent for the portion of the period beginning on July 1, 2013, and ending on June 30, 2015, during which the position is not subject to furlough leave.
 - **Sec. 6.** This act becomes effective on July 1, 2013.





