SENATE BILL NO. 448-COMMITTEE ON FINANCE

(ON BEHALF OF THE DIVISION OF BUDGET AND PLANNING)

MARCH 28, 2011

Referred to Committee on Health and Human Services

SUMMARY—Makes various changes concerning the regulation of mental health services provided to children in this State. (BDR 39-1217)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to mental health; creating the Children's Behavioral Health Policy and Accountability Board as a subcommittee of the Commission on Mental Health and Developmental Services; designating the Division of Child and Family Services of the Department of Health and Human Services as the mental health authority for children in this State and establishing the duties thereof; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Under existing law, the Commission on Mental Health and Developmental 12345678 Services establishes certain policies concerning the development and administration of services for persons with mental illness, mental retardation or co-occurring disorders and related conditions. The Commission further develops policies concerning the care and treatment of such persons and is authorized to take other actions to assist such persons, including providing information, investigating complaints about the care of a person and promoting programs for the treatment of Such persons. (NRS 433.314, 433.316) Existing law further requires the Commission to appoint a subcommittee on the mental health of children to review ğ 10 findings and recommendations of certain mental health consortiums. (NRS 11 433.317) Section 9 of this bill repeals that subcommittee and, in its place, section 2 12 of this bill creates the Children's Behavioral Health Policy and Accountability 13 Board as a subcommittee of the Commission. The Chair of the Commission 14 appoints the members of the Board, and section 2 specifies certain persons and 15 representatives who must be appointed to the Board.

Section 3 of this bill requires the Board to evaluate services provided to children with mental illness, mental retardation or co-occurring disorders and





18 related conditions. The services evaluated include services provided by any 19 provider or facility, including public and private facilities. In addition, section 3 requires the Board to provide advice and assistance to the Commission in carrying out the duties of the Commission and carrying out the powers of the Commission with respect to children with mental illness, mental retardation or co-occurring disorders and related conditions considering any provider or facility in this State serving such children, whether public or private. Section 4 of this bill requires the Commission to consult with the Board before adopting regulations concerning such children.

20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 Existing law establishes certain powers and duties of the Administrator of the Division of Child and Family Services of the Department of Health and Human Services relating to the oversight of the administration of mental health services to children in this State. (NRS 433B.130) Section 5 of this bill designates the Division as the mental health authority for children in the State of Nevada and requires the Division to establish performance standards and qualifications for all providers and facilities that provide treatment to children in this State. In addition, section 5 requires the Division to monitor and evaluate mental health services and treatment 35 provided to children, conduct investigations of complaints regarding such treatment 36 or services and provide training and outreach activities relating to policies of this 37 State concerning the provision of care and treatment to children receiving mental 38 health services in this State. Section 8 of this bill clarifies that the Division is 39 authorized to contract with any provider or facility in this State that can best treat 40 children with mental illness.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY. DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 433 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 and 3 of this act.

3 Sec. 2. 1. There is hereby created, as a subcommittee of the Commission, the Children's Behavioral Health Policy and 4 5 Accountability Board.

The Chair of the Commission shall appoint not less than 6 *2*. 7 14 but not more than 18 members to serve on the Board. The 8 members appointed by the Chair must include, without limitation: (a) A member of the Commission who shall serve as the ex 9

10 officio chair of the Board;

(b) A member of the family of a child with mental illness, 11 mental retardation or co-occurring disorders or related 12 13 conditions;

(c) A representative of an organization that advocates on 14 behalf of families; 15

(d) A representative of the Division of Child and Family 16 17 Services of the Department;

(e) A representative of an agency which provides child welfare 18 services in a county whose population is 100,000 or more; 19

(f) A representative of a school district: 20

(g) A representative of the juvenile justice system; 21





(h) A representative of the Division of Health Care Financing 1 2 and Policy of the Department;

(i) A representative of the Division of Mental Health and 3 4 Developmental Services of the Department; 5

(i) A private provider of behavioral health care;

(k) A physician, psychologist, licensed clinical social worker, 6 licensed marriage and family therapist or clinical professional 7 8 counselor:

(l) A representative who is a member of the governing body of 9 10 an Indian reservation or Indian colony;

(m) A provider of health care whose specialty is early 11 childhood mental health: and 12

13 (n) A representative of a mental health consortium established 14 pursuant to NRS 433B.333.

15 The Chair of the Commission shall appoint members to the 3. 16 Board without regard to race, color, religion, sex, sexual orientation, national origin, age, political affiliation or disability 17 and shall appoint members so that all geographic areas of the 18 State are represented. 19

20 4. Members of the Board serve at the pleasure of the Chair of the Commission for a term of 4 years. Upon the expiration of a 21 22 term of a member, the member may be reappointed, but no 23 member may serve for more than three terms.

24 5. Members of the Board serve without compensation. A 25 member of the Board who is an officer or employee of this State or a political subdivision of this State must be relieved from duties 26 27 without loss of regular compensation so that the officer or employee may prepare for and attend meetings of the Board and 28 29 perform any work necessary to carry out the duties of the Board in the most timely manner practicable. A state agency or political 30 31 subdivision of this State shall not require an officer or employee 32 who is a member of the Board to make up the time the officer or employee is absent from work to carry out duties as a member of 33 the Board or use annual vacation or compensatory time for the 34 35 absence.

6. A vacancy occurring in the membership of the Board must 36 37 be filled in the same manner as the original appointment, if the member is required pursuant to subsection 2. If a vacancy occurs 38 and the initial appointment was discretionary, the Chair of the 39 Commission may either fill the vacancy or leave the position 40 41 vacant.

42 7. The Board shall meet at least four times each year at the times and places specified by a call of the Chair. A majority of the 43 44 members of the Board constitutes a quorum, and a quorum may 45 exercise any power or authority conferred on the Board.





1 Sec. 3. 1. The Children's Behavioral Health Policy and 2 Accountability Board created pursuant to section 2 of this act shall evaluate services provided by any provider or facility in this State 3 to children with mental illness, mental retardation or co-occurring 4 disorders and related conditions to determine and report to the 5 6 *Commission concerning:*

7 (a) The quality of the care and treatment that is provided to 8 such children; 9

(b) Accessibility to such care and treatment; and

10 (c) The future needs of this State concerning the treatment of such children. 11

12 The Board shall provide advice and other assistance to the 2. 13 Commission in carrying out the duties and powers of the 14 Commission as set forth in NRS 433.314 and 433.316 with respect 15 to children with mental illness, mental retardation or co-occurring 16 disorders and related conditions, including, without limitation: 17

(a) Recommending any necessary regulations or legislation;

(b) Providing reports to the Commission concerning the 18 quality of the care and treatment provided to such children by any 19 provider or facility in this State for inclusion in the report to the 20 Governor and the Legislature pursuant to subsection 4 of NRS 21 22 433.314 which must include, without limitation, recommendations of actions that may improve the quality of the care and treatment 23 provided to such children; 24

25 (c) **Recommending actions to increase accessibility to mental** health services to children that are provided by any provider or 26 27 facility in this State:

(d) Recommending actions to improve the care and treatment 28 29 provided to such children: and

(e) Developing a statewide plan for approval of the 30 Commission to coordinate services for the treatment of such 31 32 children in this State by any provider or facility and to provide for the continuity of care and treatment provided by any provider or 33 facility in this State. 34

35 3. The Board shall provide information to the general public, in accordance with any direction provided by the Commission, 36 37 concerning children with mental illness, mental retardation or cooccurring disorders and related conditions and consider ways to 38 39 involve the general public in the decisions concerning the policies 40 affecting such children.

4. In carrying out its duties pursuant to this section, the 41 42 Board shall consult with a psychiatrist who is licensed to practice medicine in the State of Nevada and who is experienced in child 43 44 and adolescent behavioral health. 45

5. As used in this section:





(a) "Child" means a person less than 18 years of age or, if in 1 2 school, until graduation from high school. (b) "Facility" means a: 3 (1) Unit or subunit operated by the Division of Child and 4 Family Services of the Department pursuant to chapter 433B of 5 6 NRS. 7 (2) Hospital, clinic or other institution operated by a public 8 or private entity for the care, treatment or training of children who 9 are clients. 10 (3) Specialized foster home as defined in NRS 424.018. (4) Psychiatric hospital or facility which provides 11 residential treatment for mental illness. 12 13 **Sec. 4.** NRS 433.324 is hereby amended to read as follows: 14 433.324 1. The Commission shall adopt regulations: 15 (a) For the care and treatment of persons with mental illness, 16 mental retardation or co-occurring disorders and persons with 17 related conditions by all state agencies and facilities, and their 18 referral to private facilities; (b) For the care and treatment of children with mental illness, 19 20 mental retardation or co-occurring disorders and children with related conditions by any provider or facility in this State; 21 (c) To ensure continuity in the care and treatment provided to 22 persons with mental illness, mental retardation or co-occurring 23 disorders and persons with related conditions in this State; and 24 25 (d) Necessary for the proper and efficient operation of the facilities of the Division. 26 27 The Commission may adopt regulations to promote 2. programs relating to mental health, mental retardation and co-28 29 occurring disorders and related conditions. 30 3. The Commission shall consult with and obtain the advice of the Children's Behavioral Health Policy and Accountability 31 Board before adopting regulations concerning the care and 32 treatment of children or other issues involving children with 33 mental illness, mental retardation or co-occurring disorders and 34 children with related conditions. 35 4. As used in this section: 36 37 (a) "Child" has the meaning ascribed to it in section 3 of this 38 act. (b) "Facility" has the meaning ascribed to it in section 3 of 39 40 this act. Sec. 5. Chapter 433B of NRS is hereby amended by adding 41 42 thereto a new section to read as follows: 43 The Division is hereby designated as the mental health 1. 44 authority for children in the State of Nevada.





2. As the mental health authority for children in this State, 1 2 the Division shall:

(a) Establish performance standards and qualifications for all 3 providers and facilities that provide treatment to children in this 4 5 State:

(b) Collect and analyze data from all providers and facilities 6 that provide treatment to children in this State to monitor and 7 evaluate the services and treatment provided to children in this 8 State and identify any areas that need improvement; 9

(c) Conduct investigations of complaints by children and 10 family members of children who receive treatment or other mental 11 *health services from any provider or facility in this State;* 12

13 (d) Provide training and outreach activities to ensure that 14 providers and facilities that provide treatment to children in this 15 State are informed about the policies adopted by the Commission 16 on Mental Health and Developmental Services and the provisions 17 of this section: and

18 (e) Adopt such regulations as necessary to carry out the provisions of this section. 19

20 3. As used in this section:

(a) "Facility" has the meaning ascribed to it in section 3 of 21 22 this act.

(b) "Family member" means any person who is responsible for 23 the care of a child, including, without limitation, a parent, foster 24 25 parent, guardian or other person who is legally responsible for a child whether related or not. 26

27 Sec. 6. NRS 433B.130 is hereby amended to read as follows: 28

433B.130 1. The Administrator shall:

29 (a) Administer, in accordance with the policies established by 30 the Commission, the programs of the Division for the mental health 31 of children.

(b) [Establish appropriate policies to ensure that children in 32 division facilities have timely access to clinically appropriate 33 psychotropic medication that are consistent with the policies 34 established pursuant to NRS 432B.197.] Exercise supervision and 35 control over the Division. Any official action of the Division must 36 be taken by or pursuant to the direction of the Administrator. 37 (c) Recommend to the Commission on Mental Health and 38

39 Developmental Services a representative of the Division to serve on the Children's Behavioral Health Policy and Accountability 40 41 Board created by section 2 of this act.

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- 2. The Administrator may:

43 (a) Appoint the administrative personnel necessary to operate 44 the programs of the Division for the mental health of children.





1 (b) Delegate to the administrative officers the power to appoint 2 medical, technical, clerical and operational staff necessary for the 3 operation of any division facilities.

3. If the Administrator finds that it is necessary or desirable 4 that any employee reside at a facility operated by the Division or 5 6 receive meals at such a facility, perquisites granted or charges for services rendered to that person are at the discretion of the Director 7 8 of the Department.

The Administrator may accept children referred to the 9 4. 10 Division for treatment pursuant to the provisions of NRS 458.290 to 11 458.350. inclusive.

5. The Administrator may enter into agreements with the 12 13 Administrator of the Division of Mental Health and Developmental Services of the Department for the care and treatment of clients of 14 15 the Division of Child and Family Services at any facility operated 16 by the Division of Mental Health and Developmental Services. 17

Sec. 7. NRS 433B.175 is hereby amended to read as follows:

433B.175 1. The Administrator shall ensure that each 18 employee who comes into direct contact with children at any 19 20 treatment facility and any other division facility into which a child 21 may be committed by a court order receives training within 30 days 22 after employment and annually thereafter. Such training must 23 include, without limitation, instruction concerning:

(a) [Controlling] *Responding to* the behavior of children;

25 (b) Policies and procedures concerning the use of force and 26 restraint on children:

(c) The rights of children in the facility;

(d) Suicide awareness and prevention;

(e) The administration of medication to children;

30 (f) Applicable state and federal constitutional and statutory 31 rights of children in the facility;

32 (g) Policies and procedures concerning other matters affecting the health, welfare, safety and civil and other rights of children in 33 the facility; and 34 35

(h) Such other matters as required by the Board.

36 The Division shall adopt regulations necessary to carry out 2. 37 the provisions of this section. 38

Sec. 8. NRS 433B.210 is hereby amended to read as follows:

433B.210 The Division may:

[By contract] Contract with [general hospitals or other 40 1. institutions having adequate facilities in this State, provide for 41 inpatient care of clients with mental illness.] any provider or facility 42 in this State to provide treatment to children with mental illness 43 44 when it appears that they can be treated best by the provider or 45 facility.



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2. Contract with appropriate persons professionally qualified in 1 the field of psychiatric mental health to provide inpatient and 2 outpatient care for children with mental illness when it appears that 3 they can be treated best in that manner. 4 5

Sec. 9. NRS 433.317 is hereby repealed.

Sec. 10. The Division of Child and Family Services of the 6 Department of Health and Human Services shall adopt the 7 regulations necessary to implement the provisions of this act on or 8 before October 1, 2011. 9

10 **Sec. 11.** This act becomes effective upon passage and approval for the purpose of adopting regulations and on October 1, 2011, for 11 all other purposes. 12

TEXT OF REPEALED SECTION

433.317 Appointment of subcommittee on the mental health of children; duties; compensation to extent of available funding.

The Commission shall appoint a subcommittee on the 1. mental health of children to review the findings and recommendations of each mental health consortium submitted pursuant to NRS 433B.335 and to create a statewide plan for the provision of mental health services to children.

The members of the subcommittee appointed pursuant to 2. this section serve at the pleasure of the Commission. The members serve without compensation, except that each member is entitled, while engaged in the business of the subcommittee, to the per diem allowance and travel expenses provided for state officers and employees generally if funding is available for this purpose.

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