ASSEMBLY BILL NO. 240–ASSEMBLYMEN SMITH, CONKLIN, OCEGUERA, BOBZIEN, KIRKPATRICK; AIZLEY, ATKINSON, DIAZ, GOICOECHEA, GRADY, HARDY, HICKEY, HOGAN AND MASTROLUCA

MARCH 7, 2011

Referred to Committee on Government Affairs

SUMMARY—Revises provisions governing contracts for services entered into by certain public employers. (BDR 23-149)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION – Matter in **bolded italics** is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public agencies; revising the restrictions on contracts with or employment of former or current state employees by a state agency; requiring state agencies to report all contracts for services as part of the budget process; requiring that a contractor with a state agency or with a school district have a current and valid business license; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law restricts the employment of consultants by public agencies and requires the approval of certain contracts with consultants by the Interim Finance Committee. (NRS 284.1729) **Section 1** of this bill expands those restrictions to apply to all contracts to provide services to state agencies and revises the exceptions to the restrictions. **Section 2** of this bill requires state agencies to report all contracts for services as part of the budget process instead of only reporting contracts with consultants and temporary employment services. **Sections 1 and 3** of this bill prohibit a state agency or a school district from entering into a contract with a person for services without ensuring that the person has a current and valid state business license. **Section 3** also moves the reporting requirements for school districts regarding consultants to the chapter which specifically governs school districts.





THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 284.1729 is hereby amended to read as follows:

284.1729 1. Except as otherwise provided in this section, a department, division or other agency of this State shall not [employ, by] enter into a contract [or otherwise,] with a person to provide services [as a consultant] for the agency if:

- (a) The person is a current employee of an agency of this State;
- (b) The person is a former employee of an agency of this State and less than 1 year has expired since the termination of the person's employment with the State;
- (c) Except as otherwise provided in paragraph (d), the term of the contract is for more than 2 years, or is amended or otherwise extended beyond 2 years; or
- (d) The person is employed by the Department of Transportation for a transportation project that is [federally] entirely funded by federal money and the term of the contract is for more than 4 years, [or is amended or otherwise extended beyond 4 years,]
- will unless, before the [person is employed] contract is executed by the agency, the Interim Finance Committee approves the employment of the person. The requirements of this subsection apply to any person employed by a business or other entity that enters into a contract to provide services for a department, division or agency of this State if the person will be performing or producing the services for which the business or entity is employed.
- 2. The provisions of paragraph (b) of subsection 1 apply to employment through a temporary employment service. A temporary employment service providing employees for a state agency shall provide the agency with the names of the employees to be provided to the agency. The Interim Finance Committee shall not approve [the employment of a consultant] a contract pursuant to paragraph (b) of subsection 1 unless the Interim Finance Committee determines that one or more of the following circumstances exist:
- (a) The person provides services that are not provided by any other employee of the agency or for which a critical labor shortage exists: or
- (b) A short-term need or unusual economic circumstance exists for the agency to [employ] contract with the person . [as a consultant.]
- 3. A department, division or other agency of this State may **[employ]** *contract with* a person pursuant to paragraph (a) or (b) of subsection 1 without obtaining the approval of the Interim Finance





Committee if the term of [employment] the contract is for less than 4 months and the executive head of the department, division or agency determines that an emergency exists which necessitates the [employment.] contract. If a department, division or agency [employs] contracts with a person pursuant to this subsection, the department, division or agency shall include in the report to the Interim Finance Committee pursuant to subsection 4 a description of the emergency.

- 4. Except as otherwise provided in subsection [7,] 8, a department, division or other agency of this State shall report to the Interim Finance Committee whenever it [employs, by contract or otherwise,] contracts with a person to provide services [as a consultant] for the agency who is a former employee of a department, division or other agency of this State.
- 5. Except as otherwise provided in subsection [7,] 8, a department, division or other agency of this State shall not contract with a temporary employment service unless the contracting process is controlled by rules of open competitive bidding.
- 6. Each board or commission of this State [, each school district in this State] and each institution of the Nevada System of Higher Education that employs a consultant shall, at least once every 6 months, submit to the Interim Finance Committee a report setting forth:
- (a) The number of consultants employed by the board, commission [, school district] or institution;
- (b) The purpose for which the board, commission [, school district] or institution employs each consultant;
- (c) The amount of money or other remuneration received by each consultant from the board, commission [, school district] or institution; and
- (d) The length of time each consultant has been employed by the board, commission [, school district] or institution.
- 7. A department, division or other agency of this State, including a board or commission of this State and each institution of the Nevada System of Higher Education, shall not enter into a contract with a person to provide services without ensuring that the person has a current and valid state business license.
- 8. The provisions of subsections 1 to 5, inclusive, do not apply to : [the:]
- (a) *The* Nevada System of Higher Education, *the Public Employees' Benefits Program* or a board or commission of this State.
- (b) [Employment] The employment of professional engineers by the Department of Transportation if those engineers are employed for a transportation project that is [federally funded.





- 8. For the purposes of this section, "consultant" includes any person employed by a business or other entity that is providing consulting services if the person will be performing or producing the work for which the business or entity is employed.] entirely funded by federal money.
- (c) Contracts entered into pursuant to the State Plan for Medicaid established pursuant to NRS 422.271.
 - (d) Contracts for financial services.

- **Sec. 2.** NRS 353.210 is hereby amended to read as follows:
- 353.210 1. Except as otherwise provided in subsection 6, on or before September 1 of each even-numbered year, all departments, institutions and other agencies of the Executive Department of the State Government, and all agencies of the Executive Department of the State Government receiving state money, fees or other money under the authority of the State, including those operating on money designated for specific purposes by the Nevada Constitution or otherwise, shall prepare, on blanks furnished them by the Chief, and submit to the Chief:
- (a) The number of positions within the department, institution or agency that have been vacant for at least 12 months, the number of months each such position has been vacant and the reasons for each such vacancy;
- (b) Any existing contracts *for services* the department, institution or agency has with [consultants or] temporary employment services [,] *or other persons*, the proposed expenditures for such contracts in the next 2 fiscal years and the reasons for the use of such [consultants or] services; and
- (c) Estimates of their expenditure requirements, together with all anticipated income from fees and all other sources, for the next 2 fiscal years compared with the corresponding figures of the last completed fiscal year and the estimated figures for the current fiscal year.
- 2. The Chief shall direct that one copy of the forms submitted pursuant to subsection 1, accompanied by every supporting schedule and any other related material, be delivered directly to the Fiscal Analysis Division of the Legislative Counsel Bureau on or before September 1 of each even-numbered year.
- 3. The Budget Division of the Department of Administration shall give advance notice to the Fiscal Analysis Division of the Legislative Counsel Bureau of any conference between the Budget Division of the Department of Administration and personnel of other state agencies regarding budget estimates. A Fiscal Analyst of the Legislative Counsel Bureau or his or her designated representative may attend any such conference.





- 4. The estimates of expenditure requirements submitted pursuant to subsection 1 must be classified to set forth the data of funds, organizational units, and the character and objects of expenditures, and must include a mission statement and measurement indicators for each program. The organizational units may be subclassified by functions and activities, or in any other manner at the discretion of the Chief.
- 5. If any department, institution or other agency of the Executive Department of the State Government, whether its money is derived from state money or from other money collected under the authority of the State, fails or neglects to submit estimates of its expenditure requirements as provided in this section, the Chief may, from any data at hand in the Chief's office or which the Chief may examine or obtain elsewhere, make and enter a proposed budget for the department, institution or agency in accordance with the data.
- 6. Agencies, bureaus, commissions and officers of the Legislative Department, the Public Employees' Retirement System and the Judicial Department of the State Government shall submit to the Chief for his or her information in preparing the proposed executive budget the budgets which they propose to submit to the Legislature.
- **Sec. 3.** Chapter 391 of NRS is hereby amended by adding thereto a new section to read as follows:
- 1. Each school district in this State that employs a consultant shall, at least once every 6 months, submit to the Interim Finance Committee a report setting forth:
 - (a) The number of consultants employed by the school district;
- (b) The purpose for which the school district employs each consultant;
- 30 (c) The amount of money or other remuneration received by 31 each consultant from the school district; and 32 (d) The length of time each consultant has been employed by
 - (d) The length of time each consultant has been employed by the school district.
 - 2. A school district shall not employ, by contract or otherwise, a person to provide services for the school district for which a business license is required without ensuring that the person has a current and valid state business license.
 - **Sec. 4.** This act becomes effective on July 1, 2011.





