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SECOND REPRINT

A.B. 149

ASSEMBLY BILL NO. 149—ASSEMBLYMEN BUCKLEY, OCEGUERA, CONKLIN, LESLIE, SMITH; AIZLEY, ANDERSON, ATKINSON, BOBZIEN, CLABORN, DENIS, DONDERO LOOP, GOICOECHEA, GRADY, HAMBRICK, HARDY, HOGAN, HORNE, KIHUEN, KIRKPATRICK, KOIVISTO, MANENDO, MASTROLUCA, MCCLAIN, MUNFORD, OHRENSCHALL, PARNELL, PIERCE, SEGERBLUM, SETTELMAYER, SPIEGEL AND STEWART

FEBRUARY 9, 2009

JOINT SPONSORS: SENATORS HORSFORD; AND COFFIN

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions governing foreclosures on property. (BDR 9-824)

FISCAL NOTE: Effect on Local Government: No.  
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to real property; revising provisions governing foreclosures on property; providing for mediation under certain circumstances; providing for the imposition of a fee for mediation; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

1 Existing law sets forth procedures governing foreclosures on real property upon  
2 default. A trustee under a deed of trust has the power to sell the property to which  
3 the deed of trust applies, subject to certain restrictions. (NRS 107.080, 107.085)  
4 **Section 1** of this bill establishes additional restrictions on the trustee's power of  
5 sale with respect to owner-occupied housing by providing a grantor of a deed of  
6 trust or the person who holds the title of record with the right to request mediation  
7 under which he may receive a loan modification. Once mediation is requested, no  
8 further action may be taken to exercise the power of sale until the completion of the  
9 mediation. Each mediation must be conducted by a senior justice, judge, hearing  
10 master or other designee pursuant to rules adopted by the Nevada Supreme Court or  
11 an entity designated by the Nevada Supreme Court, and a fee of not more than \$85  
12 per hour may be charged and collected for the mediation. **Section 2** of this bill also



\* A B 1 4 9 R 2 \*

13 restricts the trustee's power of sale with respect to owner-occupied housing by  
14 revising the period in which a deficiency in performance or payment under the trust  
15 agreement may be made good before the trustee may exercise that power.  
16 Similarly, **section 3** of this bill restricts the trustee's power of sale with respect to  
17 owner-occupied housing by revising the manner in which service of notice that a  
18 person is in danger of losing his home must be made. In addition, **section 4** of this  
19 bill authorizes the Nevada Supreme Court to adopt rules providing for voluntary  
20 mediation with respect to a homeowner who is not in default but is at risk of  
21 default.

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     **Section 1.** Chapter 107 of NRS is hereby amended by adding  
2 thereto a new section to read as follows:

3     ***1. In addition to the requirements of NRS 107.085, the***  
4 ***exercise of the power of sale pursuant to NRS 107.080 with respect***  
5 ***to any trust agreement which concerns owner-occupied housing is***  
6 ***subject to the provisions of this section.***

7     ***2. The trustee shall not exercise a power of sale pursuant to***  
8 ***NRS 107.080 unless the trustee:***

9     ***(a) Includes in the notice required by subsection 2 of***  
10 ***NRS 107.085:***

11     ***(1) Contact information which the grantor or the person***  
12 ***who holds the title of record may use to reach a person with***  
13 ***authority to negotiate a loan modification on behalf of the***  
14 ***beneficiary of the deed of trust;***

15     ***(2) Contact information for at least one local housing***  
16 ***counseling agency approved by the United States Department of***  
17 ***Housing and Urban Development; and***

18     ***(3) A form upon which the grantor or the person who holds***  
19 ***the title of record may indicate his election to enter into mediation***  
20 ***or to waive mediation and one envelope addressed to the trustee***  
21 ***and one envelope addressed to the Mediation Administrator,***  
22 ***which the grantor or the person who holds the title of record may***  
23 ***use to comply with the provisions of subsection 3;***

24     ***(b) Serves a copy of the notice upon the Mediation***  
25 ***Administrator; and***

26     ***(c) Causes to be recorded in the office of the recorder of the***  
27 ***county in which the trust property, or some part thereof, is***  
28 ***situated:***

29     ***(1) The certificate provided to the trustee by the Mediation***  
30 ***Administrator pursuant to subsection 3 or 6 which provides that***  
31 ***no mediation is required in the matter; or***



1           (2) *The certificate provided to the trustee by the Mediation*  
2 *Administrator pursuant to subsection 7 which provides that*  
3 *mediation has been completed in the matter.*

4           3. *The grantor and the person who holds the title of record*  
5 *shall, not later than 30 days after service of the notice upon him in*  
6 *the manner required by NRS 107.085, complete the form required*  
7 *by subparagraph (3) of paragraph (a) of subsection 2 and return*  
8 *the form to the trustee by certified mail, return receipt requested.*  
9 *If the grantor or the person who holds the title of record indicates*  
10 *on his respective form his election to enter into mediation, the*  
11 *trustee shall notify the beneficiary of the deed of trust and every*  
12 *other person with an interest as defined in NRS 107.090, by*  
13 *certified mail, return receipt requested, of the election of the*  
14 *grantor or the person who holds the title of record, or both, to*  
15 *enter into mediation and file the form with the Mediation*  
16 *Administrator, who shall assign the matter to a senior justice,*  
17 *judge, hearing master or other designee and schedule the matter*  
18 *for mediation. No further action may be taken to exercise the*  
19 *power of sale until the completion of the mediation. If both the*  
20 *grantor and the person who holds the title of record indicate on*  
21 *their respective forms their election to waive mediation or if both*  
22 *fail to return their respective forms to the trustee as required by*  
23 *this subsection, the trustee shall execute an affidavit attesting to*  
24 *that fact under penalty of perjury and serve a copy of the affidavit,*  
25 *together with the waiver of mediation by the grantor and the*  
26 *person who holds the title of record, or proof of service on the*  
27 *grantor and the person who holds the title of record of the notice*  
28 *required by subsection 2 of this section and subsection 2 of NRS*  
29 *107.080, upon the Mediation Administrator. Upon receipt of the*  
30 *affidavit and the waiver or proof of service, the Mediation*  
31 *Administrator shall provide to the trustee a certificate which*  
32 *provides that no mediation is required in the matter.*

33           4. *Each mediation required by this section must be conducted*  
34 *by a senior justice, judge, hearing master or other designee*  
35 *pursuant to the rules adopted pursuant to subsection 8. The*  
36 *beneficiary of the deed of trust or his representative shall attend*  
37 *the mediation. The grantor or his representative shall attend the*  
38 *mediation if the grantor elected to enter into mediation, and the*  
39 *person who holds the title of record or his representative shall*  
40 *attend the mediation if the person who holds the title of record*  
41 *elected to enter into mediation. The beneficiary of the deed of trust*  
42 *shall bring to the mediation the original or a certified copy of the*  
43 *deed of trust, the mortgage note and each assignment of the deed*  
44 *of trust or mortgage note. If the beneficiary of the deed of trust is*  
45 *represented at the mediation by another person, that person must*



1 *have authority to negotiate a loan modification on behalf of the*  
2 *beneficiary of the deed of trust or have access at all times during*  
3 *the mediation to a person with such authority.*

4 *5. If the beneficiary of the deed of trust or his representative*  
5 *fails to attend the mediation, fails to participate in the mediation in*  
6 *good faith or does not bring to the mediation each document*  
7 *required by subsection 4 or does not have the authority or access*  
8 *to a person with the authority required by subsection 4, the*  
9 *mediator shall prepare and submit to the Mediation Administrator*  
10 *a petition and recommendation concerning the imposition of*  
11 *sanctions against the beneficiary of the deed of trust or his*  
12 *representative. The court may issue an order imposing such*  
13 *sanctions against the beneficiary of the deed of trust or his*  
14 *representative as the court determines appropriate, including,*  
15 *without limitation, requiring a loan modification in the manner*  
16 *determined proper by the court.*

17 *6. If both the grantor and the person who holds the title of*  
18 *record elected to enter into mediation and both fail to attend the*  
19 *mediation, or if only one of those persons elected to enter into*  
20 *mediation and that person fails to attend the mediation, the*  
21 *Mediation Administrator shall provide to the trustee a certificate*  
22 *which states that no mediation is required in the matter.*

23 *7. If the mediator determines that the parties, while acting in*  
24 *good faith, are not able to agree to a loan modification, the*  
25 *mediator shall prepare and submit to the Mediation Administrator*  
26 *a recommendation that the matter be terminated. The Mediation*  
27 *Administrator shall provide to the trustee a certificate which*  
28 *provides that the mediation required by this section has been*  
29 *completed in the matter.*

30 *8. The Supreme Court or an entity designated by the Supreme*  
31 *Court shall adopt rules necessary to carry out the provisions of*  
32 *this section. The rules must, without limitation, include*  
33 *provisions:*

34 *(a) Designating an entity to serve as the Mediation*  
35 *Administrator pursuant to this section. The entities that may be so*  
36 *designated include, without limitation, the Administrative Office*  
37 *of the Courts, the District Court of the county in which the*  
38 *property is situated or any other judicial entity.*

39 *(b) Ensuring that mediations occur in an orderly and timely*  
40 *manner.*

41 *(c) Requiring each party to a mediation to provide such*  
42 *information as the mediator determines necessary.*

43 *(d) Establishing procedures to protect the mediation process*  
44 *from abuse and to ensure that each party to the mediation acts in*  
45 *good faith.*



1 (e) *Establishing a fee of not more than \$85 per hour that may*  
2 *be charged and collected by the Mediation Administrator for a*  
3 *mediation pursuant to this section and providing that the*  
4 *responsibility for payment of the fee must be shared equally by the*  
5 *parties to the mediation.*

6 9. *Except as otherwise provided in subsection 11, the*  
7 *provisions of this section do not apply if:*

8 (a) *The grantor or the person who holds the title of record has*  
9 *surrendered the property, as evidenced by a letter confirming the*  
10 *surrender or delivery of the keys to the property to the trustee, the*  
11 *beneficiary of the deed of trust or the mortgagee, or an authorized*  
12 *agent thereof; or*

13 (b) *A petition in bankruptcy has been filed with respect to the*  
14 *grantor or the person who holds the title of record under chapter*  
15 *7, 11, 12 or 13 of Title 11 of the United States Code and the*  
16 *bankruptcy court has not entered an order closing or dismissing*  
17 *the case or granting relief from a stay of foreclosure.*

18 10. *A noncommercial lender is not excluded from the*  
19 *application of this section.*

20 11. *The Mediation Administrator and each mediator who acts*  
21 *pursuant to this section in good faith and without gross negligence*  
22 *is immune from civil liability for those acts.*

23 12. *As used in this section:*

24 (a) *“Mediation Administrator” means the entity so designated*  
25 *pursuant to subsection 8.*

26 (b) *“Noncommercial lender” means a lender which makes a*  
27 *loan secured by a deed of trust on owner-occupied housing and*  
28 *which is not a bank, financial institution or other entity regulated*  
29 *pursuant to title 55 or 56 of NRS.*

30 (c) *“Owner-occupied housing” means housing that is occupied*  
31 *by an owner as his primary residence. The term does not include*  
32 *any time share or other property regulated under chapter 119A of*  
33 *NRS.*

34 **Sec. 2.** NRS 107.080 is hereby amended to read as follows:

35 107.080 1. Except as otherwise provided in NRS 107.085,  
36 *and section 1 of this act*, if any transfer in trust of any estate in real  
37 property is made after March 29, 1927, to secure the performance of  
38 an obligation or the payment of any debt, a power of sale is hereby  
39 conferred upon the trustee to be exercised after a breach of the  
40 obligation for which the transfer is security.

41 2. The power of sale must not be exercised, however, until:

42 (a) ~~[(b)]~~ *Except as otherwise provided in paragraph (b), in*  
43 *the case of any trust agreement coming into force:*

44 (1) On or after July 1, 1949, and before July 1, 1957, the  
45 grantor, ~~[or his successor in interest,]~~ *the person who holds the title*



1 *of record*, a beneficiary under a subordinate deed of trust or any  
2 other person who has a subordinate lien or encumbrance of record  
3 on the property [ ] has , for a period of 15 days, computed as  
4 prescribed in subsection 3, failed to make good the deficiency in  
5 performance or payment; or

6 (2) On or after July 1, 1957, the grantor, ~~[or his successor in~~  
7 ~~interest,]~~ *the person who holds the title of record*, a beneficiary  
8 under a subordinate deed of trust or any other person who has a  
9 subordinate lien or encumbrance of record on the property [ ] has ,  
10 for a period of 35 days, computed as prescribed in subsection 3,  
11 failed to make good the deficiency in performance or payment;

12 (b) *In the case of any trust agreement which concerns owner-*  
13 *occupied housing as defined in section 1 of this act, the grantor,*  
14 *the person who holds the title of record, a beneficiary under a*  
15 *subordinate deed of trust or any other person who has a*  
16 *subordinate lien or encumbrance of record on the property has,*  
17 *for a period that commences in the manner and subject to the*  
18 *requirements described in subsection 3 and expires 5 business*  
19 *days before the date of sale, failed to make good the deficiency in*  
20 *performance or payment;*

21 (c) The beneficiary, the successor in interest of the beneficiary  
22 or the trustee first executes and causes to be recorded in the office of  
23 the recorder of the county wherein the trust property, or some part  
24 thereof, is situated a notice of the breach and of his election to sell  
25 or cause to be sold the property to satisfy the obligation; and

26 ~~[(e)]~~ (d) Not less than 3 months have elapsed after the recording  
27 of the notice.

28 3. The 15- or 35-day period provided in paragraph (a) of  
29 subsection 2 commences on the first day following the day upon  
30 which the notice of default and election to sell is recorded in the  
31 office of the county recorder of the county in which the property is  
32 located and a copy of the notice of default and election to sell is  
33 mailed by registered or certified mail, return receipt requested and  
34 with postage prepaid to the grantor [ ] and to the person who holds  
35 the title of record on the date the notice of default and election to  
36 sell is recorded, at their respective addresses, if known, otherwise to  
37 the address of the trust property. The notice of default and election  
38 to sell must describe the deficiency in performance or payment and  
39 may contain a notice of intent to declare the entire unpaid balance  
40 due if acceleration is permitted by the obligation secured by the  
41 deed of trust, but acceleration must not occur if the deficiency in  
42 performance or payment is made good and any costs, fees and  
43 expenses incident to the preparation or recordation of the notice and  
44 incident to the making good of the deficiency in performance or  
45 payment are paid within the time specified in subsection 2.



1 4. The trustee, or other person authorized to make the sale  
2 under the terms of the trust deed or transfer in trust, shall, after  
3 expiration of the 3-month period following the recording of the  
4 notice of breach and election to sell, and before the making of  
5 the sale, give notice of the time and place thereof by recording the  
6 notice of sale and by:

7 (a) Providing the notice to each trustor and any other person  
8 entitled to notice pursuant to this section by personal service or by  
9 mailing the notice by registered or certified mail to the last known  
10 address of the trustor and any other person entitled to such notice  
11 pursuant to this section;

12 (b) Posting a similar notice particularly describing the property,  
13 for 20 days successively, in three public places of the township or  
14 city where the property is situated and where the property is to be  
15 sold; and

16 (c) Publishing a copy of the notice three times, once each week  
17 for 3 consecutive weeks, in a newspaper of general circulation in the  
18 county where the property is situated.

19 5. Every sale made under the provisions of this section and  
20 other sections of this chapter vests in the purchaser the title of the  
21 grantor and his successors in interest without equity or right of  
22 redemption. A sale made pursuant to this section may be declared  
23 void by any court of competent jurisdiction in the county where the  
24 sale took place if:

25 (a) The trustee or other person authorized to make the sale does  
26 not substantially comply with the provisions of this section;

27 (b) Except as otherwise provided in subsection 6, an action is  
28 commenced in the county where the sale took place within 90 days  
29 after the date of the sale; and

30 (c) A notice of lis pendens providing notice of the pendency of  
31 the action is recorded in the office of the county recorder of the  
32 county where the sale took place within 30 days after  
33 commencement of the action.

34 6. If proper notice is not provided pursuant to subsection 3 or  
35 paragraph (a) of subsection 4 to the grantor, to the person who holds  
36 the title of record on the date the notice of default and election to  
37 sell is recorded, to each trustor or to any other person entitled to  
38 such notice, the person who did not receive such proper notice may  
39 commence an action pursuant to subsection 5 within 120 days after  
40 the date on which the person received actual notice of the sale.

41 7. The sale of a lease of a dwelling unit of a cooperative  
42 housing corporation vests in the purchaser title to the shares in the  
43 corporation which accompany the lease.



1       **Sec. 3.** NRS 107.085 is hereby amended to read as follows:

2       107.085 1. With regard to a transfer in trust of an estate in  
3 real property to secure the performance of an obligation or the  
4 payment of a debt, the provisions of this section apply to the  
5 exercise of a power of sale pursuant to NRS 107.080 only if:

6       (a) The trust agreement becomes effective on or after October 1,  
7 2003 ~~[- and~~

8 ~~—(b) On]~~, **and, on** the date the trust agreement is made, the trust  
9 agreement is subject to the provisions of § 152 of the Home  
10 Ownership and Equity Protection Act of 1994, 15 U.S.C. §  
11 1602(aa), and the regulations adopted by the Board of Governors of  
12 the Federal Reserve System pursuant thereto, including, without  
13 limitation, 12 C.F.R. § 226.32 ~~[-]~~; **or**

14       ***(b) The trust agreement concerns owner-occupied housing as***  
15 ***defined in section 1 of this act.***

16       2. The trustee shall not exercise a power of sale pursuant to  
17 NRS 107.080 unless:

18       (a) In the manner required by subsection 3, not later than 60  
19 days before the date of the sale, the trustee causes to be served upon  
20 the grantor ***and the person who holds the title of record*** a notice in  
21 the form described in subsection 3; and

22       (b) If an action is filed in a court of competent jurisdiction  
23 claiming an unfair lending practice in connection with the trust  
24 agreement, the date of the sale is not less than 30 days after the date  
25 the most recent such action is filed.

26       3. The notice described in subsection 2 must be:

27       (a) Served upon the grantor ***and the person who holds the title***  
28 ***of record:***

29       ***(1) Except as otherwise provided in subparagraph (2), by***  
30 ***personal service or, if personal service cannot be timely effected, in***  
31 ***such other manner as a court determines is reasonably calculated to***  
32 ***afford notice to the grantor ~~[-]~~ and the person who holds the title of***  
33 ***record; or***

34       ***(2) If the trust agreement concerns owner-occupied***  
35 ***housing as defined in section 1 of this act:***

36       ***(I) By personal service;***

37       ***(II) If the grantor or the person who holds the title of***  
38 ***record is absent from his place of residence or from his usual***  
39 ***place of business, by leaving a copy with a person of suitable age***  
40 ***and discretion at either place and mailing a copy to the grantor or***  
41 ***the person who holds the title of record at his place of residence or***  
42 ***place of business; or***

43       ***(III) If the place of residence or business cannot be***  
44 ***ascertained, or a person of suitable age or discretion cannot be***  
45 ***found there, by posting a copy in a conspicuous place on the trust***



1 *property, delivering a copy to a person there residing if the person*  
2 *can be found and mailing a copy to the grantor or the person who*  
3 *holds the title of record at the place where the trust property is*  
4 *situated;* and

5 (b) In substantially the following form, with the applicable  
6 telephone numbers and mailing addresses provided on the notice  
7 and a copy of the promissory note attached to the notice:

8  
9 NOTICE

10 YOU ARE IN DANGER OF LOSING YOUR HOME!

11  
12 Your home loan is being foreclosed. In 60 days your home will be  
13 sold and you will be forced to move. For help, call:

- 14
- 15 Consumer Credit Counseling \_\_\_\_\_
- 16 The Attorney General \_\_\_\_\_
- 17 The Division of Financial Institutions \_\_\_\_\_
- 18 Legal Services \_\_\_\_\_
- 19 Your Lender \_\_\_\_\_
- 20 Nevada Fair Housing Center \_\_\_\_\_

21  
22 4. This section does not prohibit a judicial foreclosure.

23 5. As used in this section, "unfair lending practice" means an  
24 unfair lending practice described in NRS 598D.010 to 598D.150,  
25 inclusive.

26 **Sec. 3.5.** NRS 107.095 is hereby amended to read as follows:

27 107.095 1. The notice of default required by NRS 107.080  
28 must also be sent by registered or certified mail, return receipt  
29 requested and with postage prepaid, to each guarantor or surety of  
30 the debt. If the address of the guarantor or surety is unknown, the  
31 notice must be sent to the address of the trust property. Failure to  
32 give the notice, except as otherwise provided in subsection 3,  
33 releases the guarantor or surety from his obligation to the  
34 beneficiary, but does not affect the validity of a sale conducted  
35 pursuant to NRS 107.080 ~~nor~~ or the obligation of any guarantor or  
36 surety to whom the notice was properly given.

37 2. Failure to give the notice of default required by NRS  
38 107.090, except as otherwise provided in subsection 3, releases the  
39 obligation to the beneficiary of any person who has complied with  
40 NRS 107.090 and who is or may otherwise be held liable for the  
41 debt or other obligation secured by the deed of trust, but such a  
42 failure does not affect the validity of a sale conducted pursuant to  
43 NRS 107.080 ~~nor~~ or the obligation of any person to whom the  
44 notice was properly given pursuant to this section or to NRS  
45 107.080 or 107.090.



1 3. A guarantor, surety or other obligor is not released pursuant  
2 to this section if:

3 (a) The required notice is given at least 15 days before the later  
4 of:

5 (1) The expiration of the 15- or 35-day period described in  
6 *paragraph (a) of subsection 2 of NRS 107.080; ~~for~~*

7 (2) *In the case of any trust agreement which concerns*  
8 *owner-occupied housing as defined in section 1 of this act, the*  
9 *expiration of the period described in paragraph (b) of subsection 2*  
10 *of NRS 107.080; or*

11 (3) Any extension of ~~that~~ *the applicable* period by the  
12 beneficiary; or

13 (b) The notice is rescinded before the sale is advertised.

14 **Sec. 4.** Chapter 2 of NRS is hereby amended by adding thereto  
15 a new section to read as follows:

16 *The Supreme Court may adopt rules providing for voluntary*  
17 *mediation with respect to a homeowner who is not in default but is*  
18 *at risk of default.*

19 **Sec. 5.** NRS 459.646 is hereby amended to read as follows:

20 459.646 1. A person who, without participating in the  
21 management of a parcel of real property, holds or is the beneficiary  
22 of evidence of title to the property primarily to protect a security  
23 interest in the property is not a responsible party with respect to a  
24 release of a hazardous substance on the property if:

25 (a) The owner of the property is relieved from liability under  
26 NRS 459.610 to 459.658, inclusive, with respect to the release;

27 (b) The owner or holder of evidence of title did not cause the  
28 release; and

29 (c) The owner or holder of evidence of title does not participate  
30 actively in decisions concerning hazardous substances on the  
31 property.

32 2. A lender to a prospective purchaser who has filed an  
33 application to participate in the program pursuant to NRS 459.634  
34 or a lender who forecloses his security interest in property pursuant  
35 to NRS 40.430 to 40.450, inclusive, or 107.080 to 107.100,  
36 inclusive, *and section 1 of this act*, and within a reasonable period  
37 after the foreclosure, not to exceed 2 years, sells, transfers or  
38 conveys the property to a prospective purchaser who has filed an  
39 application to participate in the program pursuant to NRS 459.634 is  
40 not a responsible party solely as a result of:

41 (a) Foreclosing a security interest in the property; or

42 (b) Making a loan to the prospective purchaser if the loan:

43 (1) Is to be used for acquiring property or removing or  
44 remediating hazardous substances on property; and



1           (2) Is secured by the property that is to be acquired or on  
2 which is located the hazardous substances that are to be removed or  
3 remediated.

4       **Sec. 6.** This act becomes effective on July 1, 2009.

